

Planning & Zoning Commission Agenda Rochester Boards & Commissions - Planning & Zoning Commission July 12, 2023 6:00 p.m.

Attending and Viewing the Meeting

HYBRID Meeting: In-person at Council/Board Chambers of the Government Center, 151 4th Street SE, Rochester, MN, or via MS Teams.

Click here to join the meeting

Call in audio only number: 347-352-4853 Conference ID: 970 609 809# A recording is made available after the meeting on the City's website.

- 1. Open Public Comment Period
- 2. Call to Order/Roll Call
- 3. Order of Agenda
- 4. Consent Agenda

4.A. Minutes of June 14, 2023

Accepting the minutes and video of the June 14, 2023, Planning and Zoning meeting as the official record of the Planning and Zoning Commission.

- 5. Reports and Recommendations
- 6. Public Hearings

6.A. Growth Management Map Amendment No. CD2023-003 by Roger Payne (Century Valley Fourth)

Forwarding a recommendation to Council approving Growth Management Map Amendment No. CD2023-003GMMA by Roger Payne, to amend the Growth Management Map on a 47.94-acre site from "Long Term Urban Expansion" to "Near Term Urban Expansion," located directly north of Silver Creek Rd NE.

6.B. Annexation Petition No. CD2023-003ANX by Roger Payne (Century Valley Fourth)

Forwarding a recommendation to Council approving Annexation by Ordinance No. CD2023-003ANX, by Roger Payne, to incorporate a 47.94-acre site, located directly north of Silver Creek Rd NE, into the City of Rochester.

6.C. Major Modification No. CD2023-005MOD by McDonald's Corporation
Approving Major Modification No. CD2023-005MOD by McDonald's Corporation, to permit an additional five feet of freestanding business sign height at 2180 Wheelock Dr NE, with two conditions.

- 7. Other Business
- 8. Adjournment



REQUEST FOR ACTION

Minutes of June 14, 2023

MEETING DATE: ORIGINATING DEPT:

July 12, 2023 Community Development

AGENDA SECTION: PRESENTER:

Consent Agenda Chair

Action Requested:

Accepting the minutes and video of the June 14, 2023, Planning and Zoning meeting as the official record of the Planning and Zoning Commission.

Report Narrative:

The Minutes are the official record of the Planning and Zoning Commission.

Priorities & Foundational Principles:

Quality Services for Quality Living Social Equity

Prepared By:

Janelle McGee

Attachments:

Minutes - June 14, 2023



CITY OF ROCHESTER, MINNESOTA Planning & Zoning Commission MINUTES

Attending and Viewing the Meeting

- 1) <u>Open Public Comment Period</u>
- 2) Call to Order/Roll Call

Attendee Name	Status
Margaret R Brimijoin	Present
Ruchi Gupta	Present
Randy R Schubring	Present
Robert A Cline	Present
Joanne Crawford	Present
Jonathon P Krull	Present
Alissa T Moe	Absent
Aaron D Eberhart	Absent
Jeremy C Andrist	Absent

3) Order of Agenda

3) Order of Agenda

MOVER: Joanne Crawford SECONDER: Ruchi Gupta

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]

4) <u>Consent Agenda</u>

4.A) Minutes of May 24, 2023

Official Act: Accepting the minutes and video of the May 24, 2023, Planning and Zoning meeting as the official record of the Planning and Zoning Commission.

Cover Page >>>

Minutes - May 24, 2023 >>>

Motion to accept the minutes and video of the May 24, 2023, Planning and Zoning meeting as the official record of the Planning and Zoning Commission.

MOVER: Joanne Crawford SECONDER: Ruchi Gupta

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]

5) Reports and Recommendations

5.A) Land Use Plan Amendment No. CD2023-002CPA by the City of Rochester

Official Act: Recommending approval of Land Use Plan Amendment No. CD2023-002CPA, by the City, to amend the Land Use Map classification on a 120-acre site, located at the northeast corner of 55th St NW and 18th Ave NW, from Low-Density Residential to 20 acres of Medium-Density Residential and 25 acres of Commercial and Business Development.

Ryan Yetzer presented the staff report.

Cover Page >>>

Continuation Memo - CD2023-002CPA >>>

Memo Packet - May 10, 2023

Anthony Properties Continuation Letter - CD2023-002CPA

Motion to suspend the rules to allow the owner/representative of the landowner to speak for five minutes.

MOVER: Joanne Crawford SECONDER: Ruchi Gupta

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline. Joanne Crawford

RECUSE: Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [5 - 0 - 3 - 1]

Justin Todd, Anthony Properties, representing the owner spoke on the item.

A conversation ensued between the Commissioners and Staff.

Motion to recommend approval of a Land Use Plan Amendment to add 20 Acres of Medium Density Residential Land Inventory and 25 Acres of

Commercial Land Inventory to the City's Land Use Map, with the findings and support outlined in the Community Development Memo dated May 10, 2023 and in addition that the Commission commend the Community Development staff for the preparation and presentation of the information of the May 10 meeting and this meeting on June 14.

MOVER: Robert A Cline **SECONDER:** Joanne Crawford

AYES: Margaret R Brimijoin, Robert A Cline, Joanne Crawford

NAYS: Ruchi Gupta, Randy R Schubring

RECUSE: Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [3 - 2 - 1 - 3]

6) <u>Public Hearings</u>

6.A) Zoning Map Amendment No. CD2023-005ZC by Rochester Civic Lot Development LLC

Official Act: Forwarding a recommendation to Council approving Zoning Map Amendment No. CD2023-005ZC, by Rochester Civic Lot Development LLC, to amend the zoning map classification on a 1.79-acre site, located at 217 E Center St from R-4 (High Density Residential) to MXD-FR (Mixed Use Downtown - Fringe).

Elliot Mohler presented the staff report.

Bob Loken from ESG Architecture & Design, Dan Collison from Sherman Associates, and Carol Mette from Rochester Civic Lot Development LLC were present and available for questions.

The Public Hearing was opened.

Having no persons wishing to speak, the public hearing was closed.

A conversation ensued between the Commissioners, Staff, and Applicants.

Cover Page >>>

Staff Report - CD2023-005ZC Civic Center North Lot

Notification Map - CD2023-005ZC Civic Center North Lot

Site Location Map - CD2023-005ZC Civic Center North Lot

Massing Exhibit - CD2023-005ZC Civic Center North Lot

Applicant Narrative - CD2023-005ZC Civic Center North Lot

Referral Comments - CD2023-005ZC Civic Center North Lot

Motion to forward a recommendation to Council approving Zoning Map Amendment No. CD2023-005ZC, by Rochester Civic Lot Development LLC, to amend the zoning map classification on a 1.79-acre site, located at 217 E Center St from R-4 (High Density Residential) to MXD-FR (Mixed Use Downtown - Fringe).

MOVER: Jonathon P Krull SECONDER: Margaret R Brimijoin

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]

6.B) Growth Management Map Amendment CD2023-001GMMA by YH Dee LLC and Hanson Young LLC (Scenic Oak West)

Official Act: Forwarding a recommendation to Council approving Growth Management Map Amendment CD2023-001GMMA by YH Dee LLC and Hanson Young LLC to re-designate approximately 47.43 acres from Urban Reserve Beyond 2050 to Near Term Urban Expansion.

Elliot Mohler presented the staff report.

Mark Welch from G-Cubed spoke representing the Applicant.

The Public Hearing was opened.

Having no persons wishing to speak, the public hearing was closed.

Cover Page >>

Continuation Memo - CD2023-001GMMA Scenic Oaks West

Letter of Support - CD2023-001GMMA Scenic Oaks West

Staff Report - CD2023-001GMMA Scenic Oaks West

Notification Map - CD2023-001GMMA Scenic Oaks West

Site Location Map - CD2023-001GMMA Scenic Oaks West

Growth Management Map Exhibit - CD2023-001GMMA Scenic Oaks West

Applicant Narrative - CD2023-001GMMA Scenic Oaks West

Referral Comments - CD2023-001GMMA Scenic Oaks West >>>

Motion to forward a recommendation of approval of Growth Management Map Amendment CD2023-001GMMA to amend the Growth Management Map with findings and support outlined in the Community Development Memo dated March 8, 2023, and supplemental Continuation Memo dated June 14, 2023.

MOVER: Ruchi Gupta

SECONDER: Margaret R Brimijoin

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]

6.C) Annexation of Land CD2023-001ANX by YH Dee LLC and Hanson Young LLC (Scenic Oaks West)

Official Act: Forwarding a recommendation to Council approving Annexation of Land request No. CD2023-001ANX to annex approximately 47.43 acres of land located in Rochester Township.

Elliot Mohler presented the staff report.

Mark Welch from G-Cubed spoke representing the Applicant.

The Public Hearing was opened.

Having no persons wishing to speak, the public hearing was closed.

Cover Page >>>

ABSENT:

Continuation Memo - CD2023-001ANX Scenic Oaks West

Staff Report - CD2023-001ANX Scenic Oaks West >>>

Notification Map - CD2023-001ANX Scenic Oaks West

Site Location Map - CD2023-001ANX Scenic Oaks West

Annexation Exhibit - CD2023-001ANX Scenic Oaks West

Applicant Narrative - CD2023-001ANX Scenic Oaks West

Referral Comments - CD2023-001ANX Scenic Oaks West

Motion to forward a recommendation of APPROVAL of Annexation of Land request CD2023-001ANX to annex approximately 47.43 acres of land in Rochester Township into the city limits of Rochester with findings and support outlined in the Community Development Memo dated March 8, 2023, and supplemental Continuation Memo dated June 14, 2023.

MOVER: Jonathon P Krull SECONDER: Robert A Cline

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]

6.D) Text Amendment No. CD2023-001TA by the City of Rochester

Official Act: Forwarding a recommendation to Council to approve Text Amendment No. CD2023-001TA, Updates to the Unified Development Code.

Allison Sosa presented the staff report.

The Public Hearing was opened.

1. Nels Pierson

Having no other persons wishing to speak, the public hearing was closed.

A conversation ensued between the Commissioners, Staff, and Nels Pierson.

Cover Page >>>

CD Memo - CD2023-001TA UDC Updates >>

Unified Development Code Updates - CD2023-001TA UDC Updates >>

Motion to recommend approval of text amendment CD2023-001TA, Updates to the Unified Development Code, with the findings and support outlined in the Community Development Memo dated June 14,2023.

MOVER: Ruchi Gupta SECONDER: Robert A Cline

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]

7) Other Business

8) Adjournment

8) Adjournment

MOVER: Jonathon P Krull SECONDER: Joanne Crawford

AYES: Margaret R Brimijoin, Ruchi Gupta, Randy R Schubring,

Robert A Cline, Joanne Crawford, Jonathon P Krull

ABSENT: Alissa T Moe, Aaron D Eberhart, Jeremy C Andrist

RESULT: APPROVED [UNANIMOUS]



REQUEST FOR ACTION

Growth Management Map Amendment No. CD2023-003 by Roger Payne (Century Valley Fourth)

MEETING DATE: ORIGINATING DEPT:

July 12, 2023 Community Development

AGENDA SECTION: PRESENTER:

Public Hearings Ed Caples

Action Requested:

Forwarding a recommendation to Council approving Growth Management Map Amendment No. CD2023-003GMMA by Roger Payne, to amend the Growth Management Map on a 47.94-acre site from "Long Term Urban Expansion" to "Near Term Urban Expansion," located directly north of Silver Creek Rd NE.

Report Narrative:

The applicant proposes a Growth Management Map Amendment to designate an 47.94-acre site from Long Term Urban Expansion, to Near Term Urban Expansion. The application is running concurrently with an annexation petition to incorporate the site into the municipal City limits and provide a R2 zoning district designation (low-density small lot) to the site.

The 47.94-acre site identified for annexation and growth management map amendment is located outside the City limits but abuts the City along the north property line. The 47.94-acre site is part of a larger General Development Plan (Century Hills) that was originally approved in 1997, and reestablished by Council in 2017 as Century Valley. The Development Review Team has determined that City services (sewer, water, electric) are available to serve the proposed 47.94 acres. If the Growth Management Map Amendment is approved, it will allow the site to be annexed, and subdivided into low-density residential lots consistent with the General Development Plan.

This application is running concurrently with an Annexation Petition (CD2023-003ANX). The Growth Management Map Amendment must be approved before the Annexation Petition can move forward. The Community Development Team recommends approval of the Growth Management Map Amendment No. CD2023-003GMMA.

Priorities & Foundational Principles:

Economic Vibrancy & Growth Management

Policy Considerations & DEI Impact:

This Growth Management Map Amendment achieves the Comprehensive Plan Core Principals of emphasizing fiscal sustainability and expanding housing diversity.

Prior Legislative Actions & Community Engagement:

No prior legislative actions and community engagement at this time.

Fiscal & Resource Impact:

All development costs will be the responsibility of the developer and will be outlined in a development agreement and/or City-Owner contract.

Alternative Action(s):

No alternative actions are suggested at this time.

Prepared By:

Edward Caples

Attachments:

CD Memo - CD2023-003GMMA Century Valley

Notification Map - CD2023-003GMMA Century Valley

Location Map - CD2023-003GMMA Century Valley

Exhibit - CD2023-003GMMA Century Valley

Narrative - CD2023-003GMMA Century Valley

Review Comments - CD2023-003GMMA Century Valley



City of Rochester, Minnesota 4001 W River Parkway NW, Suite 100

Rochester, MN 55901-7090

Phone: 507-328-2950 Fax: 507-328-2401

Email: CommunityDevelopment@rochestermn.gov

ROCHESTER PLANNING COMMISSION

July 14, 2023

Prepared by: Rochester Community Development

Request: Growth Management Map Amendment CD2023-003GMMA by

Roger Payne, to amend a 47.94-acre site from "Long Term Urban

Expansion" to "Near Term Urban Expansion".

Location: The site is located directly north of Silver Creek Rd NE.

Owners: Roger Payne

Consultant: SEH, William Anderson

COMMISSION AND COUNCIL SUMMARY

Application Type: Growth Management Map Amendment (GMMA)

What is Considered: The Growth Management Map was established as part of the City of Rochester's Comprehensive Plan in 2018. The plan outlines a strategic growth policy to guide development through 2050. In November 2021, the Growth Management Map Amendment Policy was adopted as a tool for owners to seek amendments to the Growth Management Map outside of the regular Comprehensive Plan updates.

During the GMMA review, the Planning Commission and City Council consider unanticipated shortages of a specific land use category, land use and transportation integration strategies, utility and transit infrastructure costs, urban development suitability, impacts on the existing land supply and municipal costs incurred by servicing redesignated properties upon annexation.

Site development considerations such as architecture, site layout, building orientation, site landscaping, open space, site parking, screening, and the aesthetic character of the development are not criteria considered in GMMA reviews.

Approval Body: Rochester City Council

Development Review Team Recommendation: Approval

SUMMARY AND BACKGROUND INFORMATION

The subject property was part of the larger Century Hills General Development Plan (#R00122GDP), which was approved by the Rochester City Council in 1997. This portion of the Century Hills GDP was updated in 2017 and now carries the name Century Valley. The Century Valley First, Second, and Third subdivisions have been previously platted and are nearing complete build out. For development of the area called out in the Century Valley GDP to continue, the properties must be re-designated from Long Term Urban Expansion to Near Term Urban Expansion. These properties will then need to be annexed

into the City. This application is concurrent with CD2023-003ANX – an application request to annex the same subject properties into the City.

The subject GMMA and subsequent Annexation encompass 47.94 acres. This will include a City park, a stormwater retention pond, and low-density residential development.

Upon annexation, these properties would be zoned R-2 Low Density Small Lot, and the underlying land use will remain Low Density Residential to facilitate similar development patterns currently found in the Century Valley GDP. If approved, the subject properties would go through the Major Land Subdivision process, which requires both Planning Commission and City Council review.

Prior to 2021, these properties were designated as Near-Term Urban Expansion. In 2021, the City finalized a review of City sewer expansion that reclassified these properties as Long Term Urban Expansion. Rochester Public Utilities and Rochester Public Works have been in conversation with the applicant to ensure that these properties can be served by City sewer and water services upon annexation. The cost to connect to city services will be at the cost of the developer, rather than the taxpayer.

COMMUNITY DEVELOPMENT REVIEW

Land Use Plan: The subject properties are currently designated as Low

Density Residential (LDR).

Zoning District: The subject properties are currently in Haverhill Township

and are zoned A4 Agricultural Urban Expansion District. Upon annexation, the properties will be zoned R-2 Low

Density Small Lot.

Adjacent Land: North: The properties to the north of the subject

properties are zoned R-2 Low Density Small Lot.

East: The properties to the east of the subject

properties are zoned A4 Agricultural Urban

Expansion District in Haverhill Township.

South: The properties to the south of the subject

properties are zoned A4 Agricultural Urban

Expansion District in Haverhill Township.

West: The properties to the west of the subject

properties are zoned A4 Agricultural Urban

Expansion District in Haverhill Township.

Roadway & Access: The subject property is proposed to extend Bella Terra

Rd NE with future development applications.

Public Infrastructure: Public facilities (roadways, sanitary sewer, water, and

storm water management facilities) exist to service the subject properties. Development will not be permitted until the Development Review Team has determined that all existing public facilities remain adequate for future

proposed development.

Wetlands Hydric soils are located within the larger Century Valley

GDP, but not on the portion of land that is to be

redesignated and annexed.

GROWTH MANAGEMENT MAP AMENDMENT REVIEW

A Major Growth Management Map Amendment is any change to the Growth Management Map that involves an area of 5 acres or more. A GMMA can be initiated by the City or property owners.

All major amendments shall be evaluated for consistency with the following criteria (staff findings in **BOLD**):

UDC 60.500.040B.4

 The proposed GMMA will address a shortage of land designated and available for a proposed type of land use as evidenced by an objective market analysis with costs covered by the applicant.

The 2020 Olmsted County Maxfield Study concluded that there is a total demand for 4,212 new for-sale single-family housing units. The approval of the GMMA and annexation would allow for the continued development of single-family residential housing. The previously approved and active GDP indicates that this property is suitable for such development.

2. A technical assessment of the sewage generation characteristics of the proposed development in combination with assessment of remaining trunkline sewer capacity in the sanitary sewer subdistrict where the development is proposed should be completed to determine the availability of capacity and/or the potential scheduling of improvements to address this potential Adequate Public Facility deficiency.

The property falls within the area covered by the Century Hills South Development Agreement and is part of a GDP that anticipated this area would develop with low density residential development. As such, the property is considered to have the ability to connect to the public sanitary sewer system if development is consistent with the previously approved GDP.

3. The impact of and cost to municipal utilities and infrastructure, including but not limited to, road and transit infrastructure, sewer, water, and electric infrastructure,

parks, etc. as a result of the proposed GMMA have been considered and the proposed project will not adversely affect these infrastructure systems.

The designation of this property from Long Term Urban Expansion to Near Term Urban Expansion is a logical use of public infrastructure. Costs associated with the impact on municipal utilities and infrastructure are to be absorbed by the applicant. This phase of the Century Valley GDP will provide future parkland for surrounding neighborhoods.

4. An assessment of natural features on the proposed site has found that the site is suitable for urban development.

Hydric soils are present on the larger GDP but are not located within the area of land proposed to be redesignated and annexed. An approved Wetland Delineation is on file with the Olmsted County Planning Department.

The property is adjacent to floodplain and shoreland; the property is required to meet all applicable standards.

5. The proposed GMMA will not adversely affect the supply of land designated for the type of land use the are in question is currently planned for.

The proposed GMMA will not adversely affect the supply of Low Density Residential Land in the area. This land has been planned for Low Density Residential since the approval of the Century Hills General Development Plan. The additional development of single-family units continues to be needed to address a lack of inventory.

- 6. The proposed Future Land Use Map amendment is consistent with and will help further the Vision, Principles, and Goals of the P2S 2040 Comprehensive Plan and
 - a. Will not compromise the direction of the plan to create an integrated land use and transportation vision.

The area to be amended and annexed will continue to be designated as Low Density Residential.

b. Will not compromise the strategies identified in the plan to implement the Primary Transit Network or the anticipated phasing of the PTN identified in the plan.

This GMMA and Annexation application is associated with a previously approved GDP from 1997 and continues to show that the area to be amended and annexed will not compromise the strategies identified in the plan.

c. The development characteristics of uses in the proposed land use plan category as described in Tables 2-6 through 2-12 are compatible with surrounding land use classifications.

The site is already designated Low Density Residential on the City's Land Use Map. The development characteristics of the proposed uses are compatible with the surrounding land use classifications. The area to be amended and annexed is Low Density Residential and would be adjacent to other Low Density Residential properties. The UDC calls for annexed land to be zoned as R-2 by default.

 d. The locational characteristics and transportation features of the site are consistent with the locational and transportation factors described in Tables 2-6 through 2-12 for the proposed land use.

The locational characteristics and transportation features of the site are consistent with the location and transportation factors as described and associated with this area of the city. The street layout, as proposed, is designed to serve dwellings onto local residential streets. The topography of the development constrains it's ability to provide additional connectivity to neighboring subdivisions.

7. The proposed amendment is consistent with community goals and policies as expressed in other adopted plans of the city.

Emphasize Fiscal Sustainability:

Approving the GMMA will continue to improve the fiscal sustainability of the city. Near term city expansion into the subject property is a logical and efficient use of public infrastructure. There is no request or public funds to allow for development of Century Valley.

Expand Housing Diversity

Amending the Growth Management Map and annexing the subject properties would allow for the construction of additional a variety of housing options, which will continue to address the current housing environment.

Maintain Commitment to Health, Wellness, and the Environment:

The subject property does not contain environmentally sensitive lands other than the floodplain and shoreland present on the eastern property boundary. The floodplain and shoreland do not appear to negatively affect the suitability for urban development on this site and the proposed low density development will have minimal impact on these areas.

STAFF RECOMMENDATION

The Development Review Team has reviewed this request in accordance with the Unified Development Code Criteria for Growth Management Map Amendment and recommends that the Planning Commission forward a recommendation of approval to the City Council of the map amendment, from Long Term Urban Expansion to Near Term Urban Expansion.

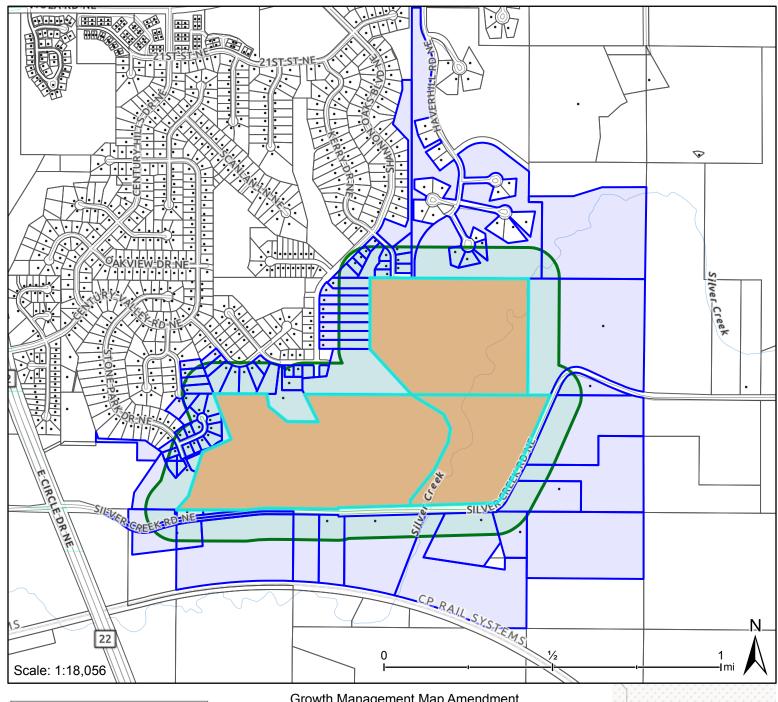
ATTACHMENTS

- 1. Notification Map
- 2. Site Location Map
- 3. Growth Management Map Amendment Exhibit
- 4. Applicant Narrative
- 5. Referral Agency Comments

CD2023-003GMMA Century Valley Fourth

7/7/2023

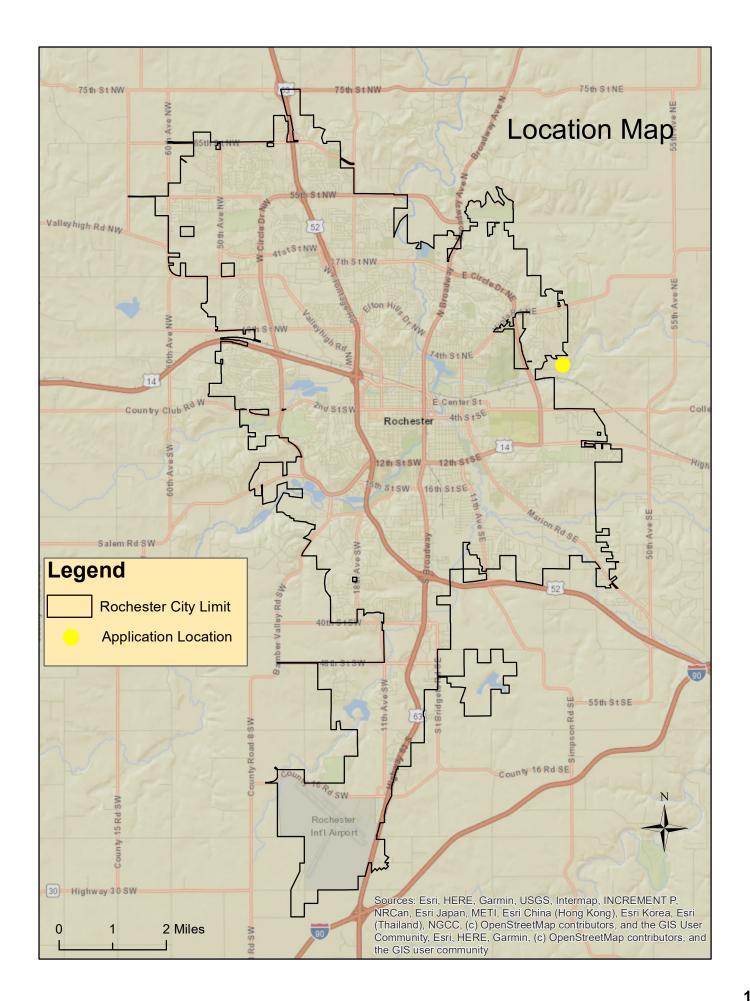
Olmsted County Geographic Information Systems

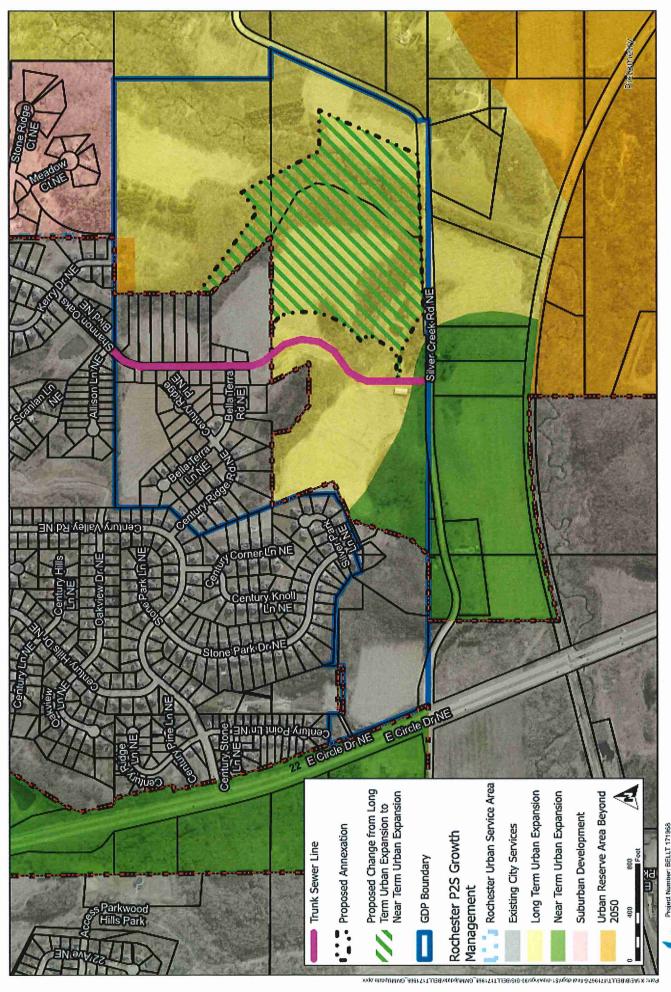




Growth Management Map Amendment #CD2023-003GMMA by Roger Payne, to amend a 47.94-acre site from "Long Term Urban Expansion" to "Near Term Urban Expansion" on the City's Growth Management Map. The site is located directly north of Silver Creek Rd NE. The subject annexation is running concurrently with the Annexation application CD2023-003ANX.

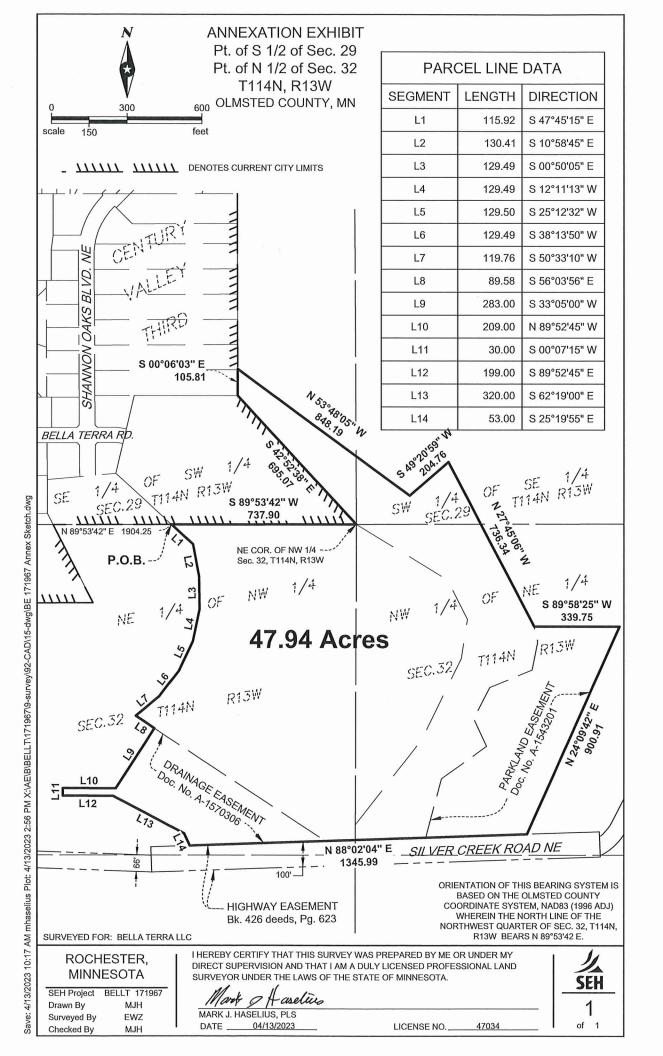






PROPOSED ANNEXATION Rochester, MN

> Map by SCheete Projection NuD 1935 HARN Ag NN Grante (US Feet) Source Greeke County, City of Richester, SEH



May 30, 2023

RE: Bella Terra Group LLC Century Valley 4th Subdivision SEH No. 171967 14.00

Community Development

4001 West River Parkway Rochester, Mn. 55901

To whom it may concern:

In order to continue with the 4th Subdivision three items need to be reviewed concurrently, a GDP Amendment, Annexation and GMMA. The owner and applicant is requesting a revision to the GDP, an annexation for the next phase of the GDP to be brought in as R-2 and a GMMA from Long Term Urban Expansion to Near Term Urban Expansion for the next phase.

CENTURY VALLEY 4TH GMMA

The Unified Development Code enacted on January 1, 2023 outlines the criteria for this request under Section 60.500.040.B.4a thru 4g.

B.4- Criteria for Major Amendment of the Growth Management Map
The Planning Commission shall recommend, and City Council may approve an amendment to the
Growth Management Map, if the Council determines that the following criteria are met:

- a. The proposed GMMA will address a shortage of land designated and available for a proposed type of land use as evidenced by an objective market analysis with costs covered by the applicant; Based on prior infrastructure improvements, namely street, utilities and stormwater management infrastructure, the property should be designated "near term urban expansion". The property is in an approved GDP, it was included in the design area for the Silver Creek Sanitary Sewer Trunk main, and it is included in the drainage area for an existing regional stormwater pond constructed for the Century Valley GDP. The property is also covered by an existing Development Agreement.
- b. A technical assessment of the sewage generation characteristics of proposed development in combination with assessment of remaining trunkline sewer capacity in the sanitary sewer subdistrict where the development is proposed should be completed to determine the availability of capacity and /or the potential scheduling of improvements to address this potential Adequate Public Facility deficiency; The proposed Century Valley 4th Subdivision will include less than 50 lots in the existing GDP which is served by the Silver Creek Trunk main which runs thru the middle of the GDP and was designed to serve future property well beyond this subdivision.

Community Development May 30, 2023 Page 2

- c. The impact of and cost to municipal utilities and infrastructure, including but not limited to road and transit infrastructure, sewer, water and electric infrastructure, parks, etc. as a result of the proposed GMMA have been considered and the proposed project will not adversely affect these infrastructure systems. Expansion into the area of the GMMA is logical considering it is in an existing GDP and utilizes and existing trunk sewer main that was designed to include this area. Access is off an existing round-about which was planned and constructed to serve this area. Utilities have been stubbed into this area from the existing subdivision as planned with the existing GDP. The previous phases of the GDP provided land for a regional stormwater pond and two park parcels have been set aside, one park ahd been developed by the City in a previous phase of the GDP and another park easement has been given to the City for a future phase of the GDP. The current Development Agreement has the current developer paying for half of the construction of Silver Creek Road NE which abuts the southern border of the GDP (future phases).
- d. An assessment of natural features on the proposed site has found that the site is suitable for urban development. A Decorah Edge Analysis and wetland delineation has been completed for this and previous phases of the GDP. Decorah Edge soils are not indicated on any portion of the site that will be graded for the fourth subdivision. The eastern slope of the site will be subject to Bluff setbacks and the lots will be adjusted to reflect those setbacks during the preliminary plat stage.
- e. The proposed GMMA will not adversely affect the supply of land designated for the type of land use the area in question is currently planned for. The land is currently in the GDP for Century Valley and has been since 1996. (as Century Hills) and is in the Future Land Use Map as low density residential.
- f. The proposed Future Land Use Map Amendment is consistent with and will help further the Vision, Principles and Goals of the P2S 2040 Comprehensive Plan: The future land us plan will not need to be amended.
- g. A market study was not prepared for this GMMA per discussion at the pre-development meeting that since this area was part of an approved and active GDP and was serviceable from the existing trunk sewer main it would not be necessary.

Sincerely

Bill Anderson PE

SHORT ELLIOTT HENDRICKSON INC.

ba
attachments;
application checklist
application
annexation and gmma exhibit
annexation description

Agency Review Comments

Application No: CD2023-003GMMA

7/6/2023	County Environmental
	Resources

6/23/2023 County Long Range Planning

6/23/2023 County Public Works

7/3/2023 Fire Review

6/29/2023 Public Works Review

See attached comment in Accela software.

6/20/2023 RPU Electric Review

There are no comments from this agency at this time.

6/16/2023 RPU Water Review

RPU Water Dept has no comments for the GMMA. See the RPU Water Dept letter uploaded in the Accela annexation application CD2023-003ANX, as well as emailed directly to the consultant, owner, and applicant for more information.

7/6/2023 4:10:28 PM Page 1 of 1

City of Rochester

Development Services and Infrastructure Center
4001 West River Parkway NW, STE 100

Rochester, MN 55901-7090

Phone: 507-328-2400 Fax: 507-328-2401

TO: Community Development

4001 West River Parkway NW, Suite 100

Rochester, MN 55901-7090

FROM: Mark E. Baker

RE: Century Valley 4th Annexation & GMMA

(Part of PINs 86195, 66423, 66424)

DATE: 6/30/23 UPDATED 7/3/23

The Department of Public Works has reviewed the requested application for <u>CD2023-003ANX</u> and <u>CD2023-003GMMA</u> for the proposed <u>Century Valley 4th</u> development. The following are Public Works comments for this application: **Updated comments are in Bold.**

- 1. The property falls within the area covered by the Century Hills South Development Agreement and is part of a GDP that anticipated this area would develop with low density residential. As such, the property is considered to have the ability to connect to the public sanitary sewer system if development is consistent with the previously approved GDP.
- 2. Public Works has no **other** specific **comments** or conditions of approval for these applications. Public Works has provided separate comments regarding conditions for development of the property through General Development Plan Amendment application number CD2023-003GDP-A.

Sent to Planning Department via Accela only



City of Rochester

Development Services and Infrastructure Center
4001 West River Parkway NW, STE 100

Rochester, MN 55901-7090

Phone: 507-328-2400 Fax: 507-328-2401

TO: Community Development

4001 West River Parkway NW, Suite 100

Rochester, MN 55901-7090

FROM: Mark E. Baker

RE: Century Valley General Development Plan Amendment

DATE: 6/21/23

The Department of Public Works has reviewed the application for #CD2023-003GDP-A by Bella Terra Group LLC / Roger Payne for the <u>Century Valley General Development Plan Amendment</u>. The following are Public Works comments for this application:

- This Property is subject to the existing Century Hills South Development Agreement from 2003 (Document #A-1017688) and the First Supplemental Development Agreement for Century Hills South (Document #A-1091862) from 2006. Through the development review and approval process for future phases, developer and City may determine that it will be mutually beneficial to amend certain terms of the existing agreements.
- A Traffic Study was completed in 2022 for this property. Future platting phasing will be reviewed to determine if traffic thresholds will be met that require extension of Shannon Oaks Blvd NE from Bella Terra Rd NE to Silver Creek Rd NE.
- 3. Civil, Grading & Storm Water Management Plan approval will be required prior to submittal of a Final Plat for each phase of development within the Property. Civil, Grading & Storm Water Management Plans ready for review should be emailed to LDSubmittals@Rochestermn.gov along with a completed grading permit application. For storm water related questions, contact Lindsey Bartolomei at lbartolomei@rochestermn.gov. For civil plan related and city owner contract related questions, contact Kyle Mittlieder at kmittlieder@rochestermn.gov.
- 4. Execution of a City-Owner Contract, and dedication of any applicable on and off-site public easements is required for each phase of development, prior to construction of any public infrastructure to serve each development phase within the Property.
- 5. If the temporary secondary access is not approved because the planned future public road connection is not feasible, the GDP will need to be modified to limit the number of units that would be on a single access to comply with City UDC requirements and Fire Code.
- 6. Development charges/fees applicable to the Property are addressed in the Development Agreement, and / or City-Owner Contract for each phase of development.

Sent to Planning Department via Accela only



City of Rochester

4000 East River Road NE Rochester, MN 55906-2813 Phone: 507-280-1500 Fax: 507-280-1542

June 16, 2023

COMMUNITY DEVELOPMENT DEPARTMENT 4001 West River Pkwy NW, Suite 100 Rochester, MN 55901

REFERENCE: Annexation by Ordinance Petition CD2023-003ANX by Roger Payne to incorporate a 47.94 acre site located directly north of Silver Creek Road NE.

Our review of the referenced petition is complete and our comments follow:

- 1. This area is within the NE Intermediate Pressure Level Water System, which is currently available to service this property via an existing 8" stub at the end of Shannon Oaks Blvd and another existing 8" stub at the end of Bella Terra Road NE.
- 2. Static water pressures within this property will range from the mid 40's to the lower 60's PSI.
- 3. We will work with the applicant's engineering firm to develop the necessary water system layout to serve this area.

Please contact us at 507-280-1505 if you have questions.

Very truly yours,

Wade Neubauer

Water

C: Luke Payne, RPU
Brent Bunke, RPU
Mark Baker, City Public Works
Chris Ferguson, Fire Prevention Bureau
Ryan Sathre, Fire Prevention Bureau
Bill Anderson, SEH
Roger Payne, Owner
Robert Fleming, Applicant



From: Schnell, Tracy (DOT) < tracy.schnell@state.mn.us>

Sent: Friday, June 30, 2023 8:37 AM

To: Community Development Department

Cc: Wayne, Kurt (He/Him/His) (DOT); Schnell, Tracy (DOT)

Development Application CD2023-003GMMA **Subject:**

[EXTERNAL SENDER]: Do not open links/attachments if uncertain about the sender and never give out your user id and password.

This proposal appears to have no significant impact on MnDOT roadways and is acceptable to MnDOT.

- Application Number: CD2023-003GMMA
- Description: Growth Management Map Amendment #CD2023-003GMMA by Roger Payne, to amend a 47.94acre site from "Long Term Urban Expansion" to "Near Term Urban Expansion" on the City's Growth Management Map. The site is located directly north of Silver Creek Rd NE. The subject annexation is running concurrently with the Annexation application CD2023-003ANX.

Thanks,

Tracy Schnell

Senior Planner | District 6

Minnesota Department of Transportation

2900 48th Street NW Rochester, MN 55901

C: 507-259-3852

mndot.gov/













REQUEST FOR ACTION

Annexation Petition No. CD2023-003ANX by Roger Payne (Century Valley Fourth)

MEETING DATE: ORIGINATING DEPT:

July 12, 2023 Community Development

AGENDA SECTION: PRESENTER:

Public Hearings Ed Caples

Action Requested:

Forwarding a recommendation to Council approving Annexation by Ordinance No. CD2023-003ANX, by Roger Payne, to incorporate a 47.94-acre site, located directly north of Silver Creek Rd NE, into the City of Rochester.

Report Narrative:

The applicant proposes to annex 47.94 acres of vacant land into the City's municipal boundary. If annexed, the site will be zoned R2 (low-density small lot), in conformance with the Unified Development Code. The petition is running concurrently with an application for a Growth Management Map Amendment (CD2023-003GMMA). The Growth Management Map Amendment to designate the site Near Term Urban Expansion shall be approved before the approval of the Annexation Petition.

The 47.94-acre area site abuts the current municipal boundary along the northern property line. The annexation site is part of a General Development Plan (Century Hills), which was originally approved in 1997, and was reestablished by Council in 2017 as Century Valley. The Development Review Team recommended approval of the prerequisite Growth Management Map Amendment, as well as this Annexation Petition, because City services (sewer, water, electric) are available to serve the site and facilitate future low-density residential development.

Priorities & Foundational Principles:

Economic Vibrancy & Growth Management

Policy Considerations & DEI Impact:

The Annexation of Land request furthers the goals and policies of the Comprehensive Plan by emphasizing fiscal sustainability and improving community connectivity.

Prior Legislative Actions & Community Engagement:

There are no prior legislative actions and community engagement at this time.

Fiscal & Resource Impact:

All development costs will be the responsibility of the developer and will be outlined in a development agreement and/or City-Owner contract.

Alternative Action(s):
No alternative actions are suggested at this time.

Prepared By: Edward Caples

Attachments:

CD Memo - CD2023-003ANX Century Valley

Notification Map - CD2023-003ANX Century Valley

Site Location Map - CD2023-003ANX Century Valley

Narrative - CD2023-003ANX Century Valley

Annexation Exhibit - CD2023-003ANX Century Valley

Review Comments - CD2023-003ANX Century Valley



City of Rochester, Minnesota 4001 W River Parkway NW, Suite 100

Rochester, MN 55901-7090

Phone: 507-328-2950 507-328-2401 Fax:

Email: CommunityDevelopment@rochestermn.gov

ROCHESTER PLANNING COMMISSION

July 12, 2023

Prepared by: Rochester Community Development

Annexation of Land request CD2023-003ANX by Roger Payne. The Request:

request is to annex approximately 47.94 acres of land located in

Haverhill Township into the city limits of Rochester.

Location: The site is located directly north of Silver Creek Rd NE.

Owners: Roger Payne

Consultant: SEH, William Anderson

COMMISSION AND COUNCIL SUMMARY

Application Type: Annexation

What is Considered: Annexation is the process by which unincorporated lands are brought into a municipal boundary. The municipality annexing must be able to adequately serve the newly added land with city services and infrastructure, such as water and sanitary sewer. Amendments to the boundaries of corporate and extraterritorial limits shall be adopted as provided by Minnesota state statute.

During the review of an Annexation request, both the Planning Commission and City Council must determine whether the request meets those criteria set in the Unified Development Code Section 60.500.040C. These includes compatibility with adjacent land uses, ability for the City to serve the newly annexed properties with city services, and whether the newly annexed land is appropriate for suburban or urban style development.

Site development considerations such as architecture, site layout, building orientation, site landscaping, open space, site parking, screening, and the aesthetic character of the development are not criteria considered in Annexation reviews.

Approval Body: Rochester City Council

Development Review Team Recommendation: Approval

SUMMARY AND BACKGROUND INFORMATION

The subject property was part of the larger Century Hills General Development Plan (#R00122GDP), which was approved by the Rochester City Council in 1997. This portion of the Century Hills GDP was updated in 2017 and now carries the name Century Valley. The Century Valley First, Second, and Third subdivisions have been previously platted and are nearing complete build out. For development of the area called out in the Century Valley GDP to continue, the properties must be re-designated from Long Term Urban Expansion to Near Term Urban Expansion. These properties will then need to be annexed into the City. This application is concurrent with CD2023-003GMMA – an application request to amend the Growth Management Map from Long Term Urban Expansion to Near Term Urban Expansion.

The subject Annexation and GMMA encompass 47.94 acres. This will include a City park, a stormwater retention pond, and low-density residential development.

Upon annexation, these properties would be zoned R-2 Low Density Small Lot, and the underlying land use will remain Low Density Residential to facilitate similar development patterns currently found in the Century Valley GDP. If approved, the subject properties would go through the Major Land Subdivision process, which requires both Planning Commission and City Council review.

Prior to 2021, these properties were designated as Near-Term Urban Expansion. In 2021, the City finalized a review of City sewer expansion that reclassified these properties as Long Term Urban Expansion. Rochester Public Utilities and Rochester Public Works have been in conversation with the applicant to ensure that these properties can be served by City sewer and water services upon annexation. The cost to connect to city services will be at the cost of the developer, rather than the taxpayer.

COMMUNITY DEVELOPMENT REVIEW

Land Use Plan: The subject properties are currently designated as Low

Density Residential (LDR).

Zoning District: The subject properties are currently in Haverhill Township

and are zoned A4 Agricultural Urban Expansion District. Upon annexation, the properties will be zoned R-2 Low

Density Small Lot.

Adjacent Land: North: The properties to the north of the subject

properties are zoned R-2 Low Density Small Lot.

East: The properties to the east of the subject

properties are zoned A4 Agricultural Urban

Expansion District in Haverhill Township.

South: The properties to the south of the subject

properties are zoned A4 Agricultural Urban

Expansion District in Haverhill Township.

West: The properties to the west of the subject

properties are zoned A4 Agricultural Urban

Expansion District in Haverhill Township.

Roadway & Access: The subject property is proposed to extend Bella Terra

Rd NE with future development applications.

Public Infrastructure: Public facilities (roadways, sanitary sewer, water, and

storm water management facilities) exist to service the subject property. Development will not be permitted until the Development Review Team has determined that all existing public facilities remain adequate for future

proposed development.

Wetlands Hydric soils are located within the larger Century Valley GDP, but not

land that is to be redesignated and annexed.

ANNEXATION OF LAND REVIEW

The Planning Commission shall recommend, and City Council may approve an Annexation of Land, if it determines that the following criteria are met (team findings in **BOLD**):

UDC 60.500.040C.4

1. The Annexation of Land is consistent with the adopted Comprehensive Plan regarding areas for future growth and development of the city.

Emphasize Fiscal Sustainability:

Approving the annexation will continue to improve the fiscal sustainability of the city. City expansion into the subject property is a logical and efficient use of public infrastructure. There is no request or public funds to allow for development of Century Valley.

Expand Housing Diversity

Amending the Growth Management Map and annexing the subject properties would allow for the construction of additional detached single-family housing, which will continue to address the current housing environment.

Maintain Commitment to Health, Wellness, and the Environment:

The subject property does not contain environmentally sensitive lands other than the floodplain and shoreland present on the eastern property boundary. The floodplain and shoreland do not appear to negatively affect the suitability for urban development on this site and the proposed low density development will have minimal impact on these areas.

2. The proposed Annexation of Land is able to be served by existing City infrastructure and services, or through future expansions of infrastructure and services included in approved City plans or policies, or the applicant has agreed to pay for required expansion of City infrastructure and services on terms acceptable to the City.

The property was redesignated from Near Term Urban Expansion to Long Term Urban Expansion in 2021 through a Growth Management Map update initiated by the City. The GDP associated with the Century Valley development was approved by City Council while the area was still designated as Near-Term Urban Expansion. Public facilities exist to service the subject properties.

3. The property proposed for the annexation is now or is about to become urban or suburban in character.

This land has been designated as Low Density Residential since 2018. Upon annexation, the land will continue to be designated as Low Density Residential. Upon annexation, this land will be served by City infrastructure and will be similar in character to what currently exists within city limits.

4. The Annexation of Land complies with all applicable provisions of Minnesota state law.

This annexation is consistent with the requirements of Minnesota State Statue 414.033, Subd. 2 (3) and complies with all applicable provisions of state and local requirements for annexation.

STAFF RECOMMENDATION

Community Development has reviewed this request in accordance with the P2S Comprehensive Plan and Section 60.500.040C of the Unified Development Code as it pertains to the Annexation of Land and recommends that the Planning Commission forward a recommendation of approval to the City Council of the annexation request, with the newly annexed land being zoned R-2 Low Density Small Lot.

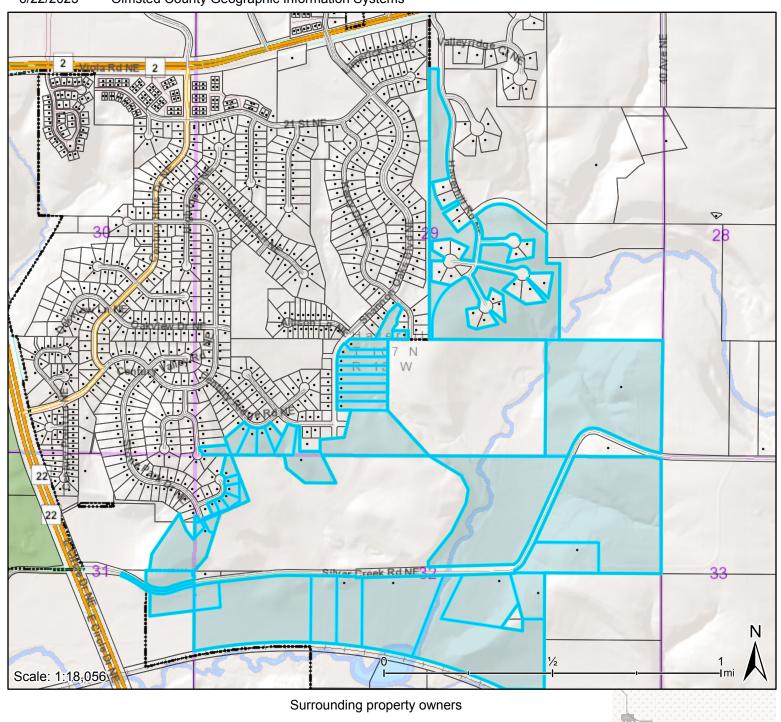
ATTACHMENTS

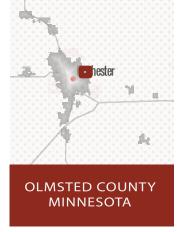
- 1. Notification Map
- 2. Site Location Map
- 3. Annexation of Land Exhibit
- 4. Applicant Narrative
- 5. Referral Agency Comments

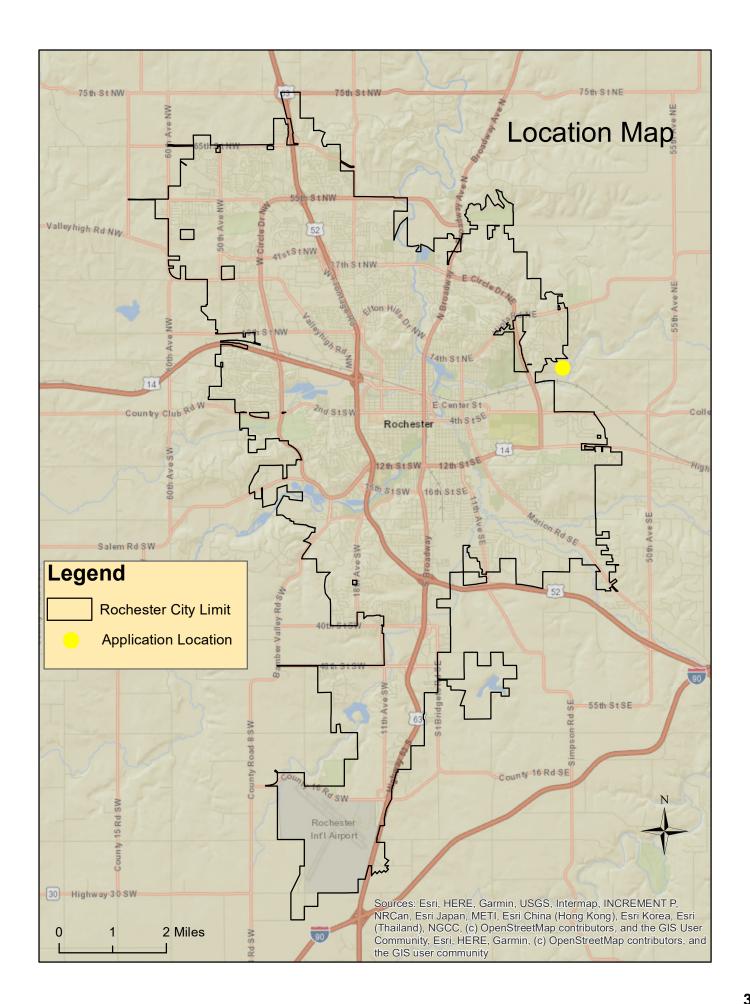
CD2023-001ANX - Ward 5

6/22/2023

Olmsted County Geographic Information Systems







May 30, 2023

RE: Bella Terra Group LLC Century Valley 4th Subdivision SEH No. 171967 14.00

Community Development

4001 West River Parkway Rochester, Mn. 55901

To whom it may concern:

In order to continue with the 4th Subdivision three items need to be reviewed concurrently, a GDP Amendment, Annexation and GMMA. The owner and applicant is requesting a revision to the GDP, an annexation for the next phase of the GDP to be brought in as R-2 and a GMMA from Long Term Urban Expansion to Near Term Urban Expansion for the next phase.

CENTURY VALLEY 4TH ANNEXATION

The Unified Development Code enacted on January 1, 2023 outlines the criteria for annexation under Section 60.500.040 C.4a thru 4d.

C.4-Criteria for Annexation of Land Approval.

The Planning Commission shall recommend, and the City Council may approve an Annexation of Land, if it determines that the following criteria are met:

- a. The Annexation of Land is consistent with the adopted Comprehensive Plan regarding areas for future growth and development of the City; with the requested GMMA, the land will be consistent.
- b. The proposed Annexation of Land is able to be served by existing City infrastructure and services, or through future expansions of infrastructure and services included in approved City plans or policies, or the applicant has agreed to pay for required expansions of City infrastructure and services on terms acceptable to the City; The proposed land is part of the approved Century Valley GDP and is within the sewer service for the Silver Creek Trunk Line and is covered by an existing Development Agreement for Century Valley.
- c. The property proposed for the annexation is now or it about to become urban or suburban in character; the property is part of an approved General Development Plan which has expanded the urban boundaries for the City in an orderly way.

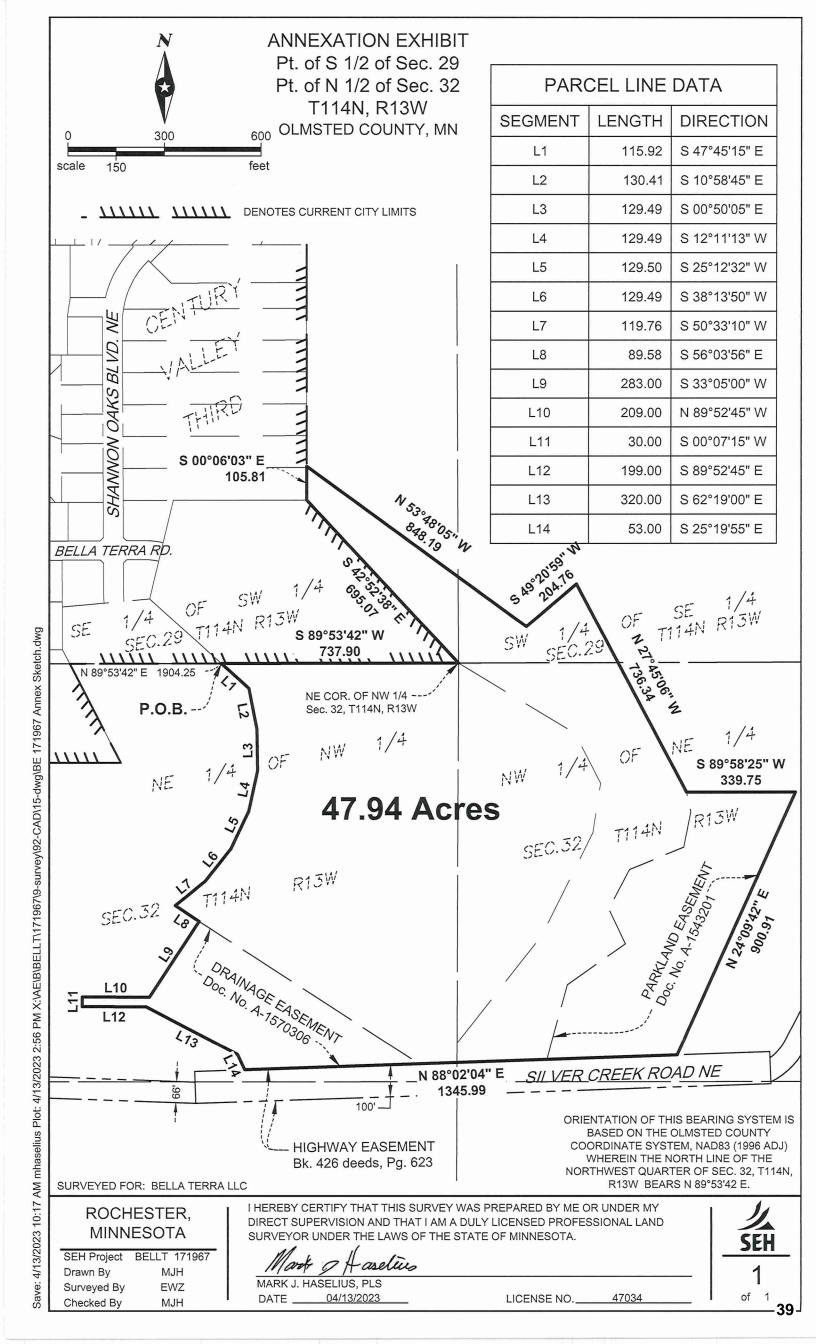
d. *The Annexation of Land complies with all applicable provisions of Minnesota state law;* The land is compliant to allow annexation to proceed.

Sincerely, Bill Ahlm

Bill Anderson PE

SHORT ELLIOTT HENDRICKSON INC.

ba attachments; application checklist petition for annexation application electric rate notice annexation exhibit annexation description



Agency Review Comments

Application No: CD2023-003ANX

7/6/2023 County Environmental

Resources

6/23/2023 County Public Works

7/3/2023 Fire Review

Area appears to be within 4 minute response time of RFD. Additionally, area is within ISO 2 boundary after roadways and hydrants are added into the development. Lots being constructed on single roadway accesses are limited to 50 total, including any that are currently existing.

6/29/2023 **LGU**

This site has been delineated and has an approved wetland application. R2021-015WET

6/20/2023 Park and Rec Review

There are no comments from this agency at this time.

6/29/2023 Public Works Review

See attached comment in Accela software.

6/20/2023 RPU Electric Review

There are no comments from this agency at this time.

6/16/2023 RPU Water Review

RPU Water Dept has no comments for the annexation. See the RPU Water Dept letter uploaded in to Accela as well as emailed directly to the consultant, owner, and applicant for more information.

7/7/2023 9:58:12 AM Page 1 of 1

City of Rochester

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Phone: 507-328-2400 Fax: 507-328-2401

TO: Community Development

4001 West River Parkway NW, Suite 100

Rochester, MN 55901-7090

FROM: Mark E. Baker

RE: Century Valley 4th Annexation & GMMA

(Part of PINs 86195, 66423, 66424)

DATE: 6/30/23 **UPDATED 7/3/23**

The Department of Public Works has reviewed the requested application for <u>CD2023-003ANX</u> and <u>CD2023-003GMMA</u> for the proposed <u>Century Valley 4th</u> development. The following are Public Works comments for this application: **Updated comments are in Bold.**

- 1. The property falls within the area covered by the Century Hills South Development Agreement and is part of a GDP that anticipated this area would develop with low density residential. As such, the property is considered to have the ability to connect to the public sanitary sewer system if development is consistent with the previously approved GDP.
- 2. Public Works has no **other** specific **comments** or conditions of approval for these applications. Public Works has provided separate comments regarding conditions for development of the property through General Development Plan Amendment application number CD2023-003GDP-A.

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Phone: 507-328-2400 Fax: 507-328-2401

TO: Community Development

4001 West River Parkway NW, Suite 100

Rochester, MN 55901-7090

FROM: Mark E. Baker

RE: Century Valley General Development Plan Amendment

DATE: 6/21/23

The Department of Public Works has reviewed the application for #CD2023-003GDP-A by Bella Terra Group LLC / Roger Payne for the <u>Century Valley General Development Plan Amendment</u>. The following are Public Works comments for this application:

- This Property is subject to the existing Century Hills South Development Agreement from 2003 (Document #A-1017688) and the First Supplemental Development Agreement for Century Hills South (Document #A-1091862) from 2006. Through the development review and approval process for future phases, developer and City may determine that it will be mutually beneficial to amend certain terms of the existing agreements.
- A Traffic Study was completed in 2022 for this property. Future platting phasing will be reviewed to determine if traffic thresholds will be met that require extension of Shannon Oaks Blvd NE from Bella Terra Rd NE to Silver Creek Rd NE.
- 3. Civil, Grading & Storm Water Management Plan approval will be required prior to submittal of a Final Plat for each phase of development within the Property. Civil, Grading & Storm Water Management Plans ready for review should be emailed to LDSubmittals@Rochestermn.gov along with a completed grading permit application. For storm water related questions, contact Lindsey Bartolomei at lbartolomei@rochestermn.gov. For civil plan related and city owner contract related questions, contact Kyle Mittlieder at kmittlieder@rochestermn.gov.
- 4. Execution of a City-Owner Contract, and dedication of any applicable on and off-site public easements is required for each phase of development, prior to construction of any public infrastructure to serve each development phase within the Property.
- 5. If the temporary secondary access is not approved because the planned future public road connection is not feasible, the GDP will need to be modified to limit the number of units that would be on a single access to comply with City UDC requirements and Fire Code.
- 6. Development charges/fees applicable to the Property are addressed in the Development Agreement, and / or City-Owner Contract for each phase of development.

Sent to Planning Department via Accela only



City of Rochester

4000 East River Road NE Rochester, MN 55906-2813 Phone: 507-280-1500 Fax: 507-280-1542

June 16, 2023

COMMUNITY DEVELOPMENT DEPARTMENT 4001 West River Pkwy NW, Suite 100 Rochester, MN 55901

REFERENCE: Annexation by Ordinance Petition CD2023-003ANX by Roger Payne to incorporate a 47.94 acre site located directly north of Silver Creek Road NE.

Our review of the referenced petition is complete and our comments follow:

- 1. This area is within the NE Intermediate Pressure Level Water System, which is currently available to service this property via an existing 8" stub at the end of Shannon Oaks Blvd and another existing 8" stub at the end of Bella Terra Road NE.
- 2. Static water pressures within this property will range from the mid 40's to the lower 60's PSI.
- 3. We will work with the applicant's engineering firm to develop the necessary water system layout to serve this area.

Please contact us at 507-280-1505 if you have questions.

Very truly yours,

Wade Neubauer

Water

C: Luke Payne, RPU
Brent Bunke, RPU
Mark Baker, City Public Works
Chris Ferguson, Fire Prevention Bureau
Ryan Sathre, Fire Prevention Bureau
Bill Anderson, SEH
Roger Payne, Owner
Robert Fleming, Applicant



From: Schnell, Tracy (DOT) < tracy.schnell@state.mn.us>

Sent: Friday, June 30, 2023 8:39 AM

To: Community Development Department

Wayne, Kurt (He/Him/His) (DOT); Schnell, Tracy (DOT) Cc:

Development Application CD2023-003ANX **Subject:**

[EXTERNAL SENDER]: Do not open links/attachments if uncertain about the sender and never give out your user id and password.

This proposal appears to have no significant impact on MnDOT roadways and is acceptable to MnDOT.

- Application Number: CD2023-003ANX
- Description: Annexation Petition #CD2023-003ANX by Roger Payne, to incorporate a 47.94-acre site into the City of Rochester. The site is located directly north of Silver Creek Rd NE. The subject annexation is running concurrently with Growth Management Map Amendment application CD2023-003GMMA.

Thanks,

Tracy Schnell

Senior Planner | District 6

Minnesota Department of Transportation

2900 48th Street NW Rochester, MN 55901

C: 507-259-3852

mndot.gov/













REQUEST FOR ACTION

Major Modification No. CD2023-005MOD by McDonald's Corporation

MEETING DATE: ORIGINATING DEPT:

July 12, 2023 Community Development

AGENDA SECTION: PRESENTER:

Public Hearings Desmond McGeough

Action Requested:

Approving Major Modification No. CD2023-005MOD by McDonald's Corporation, to permit an additional five feet of freestanding business sign height at 2180 Wheelock Dr NE, with two conditions.

Report Narrative:

The applicant is requesting a modification to increase the height of a freestanding business sign by five feet. The site received site plan approval in November 2022, to construct a fast-food restaurant (CD2022-009CUP).

The freestanding sign subject to this modification request is shown approximately 14' from the east property line. The overall height from the grade of the sign base is identified as 23 feet. However, per code, the allowed height of a sign height is measured from the roadway (or roadway curb). The sign base is located three feet lower than the grade of East Circle Dr. Thus, the sign is considered 20 feet tall as measured by the East Circle Dr roadway elevation. The MXS zoning district only permits a freestanding sign to be 15 feet tall unless a design modification is approved by the Commission.

The Development Review Team supports the additional five feet in sign height because site-specific constraints, including existing tree lines and powerlines, require the freestanding sign to be located further away from Viola Rd NE, blocking visibility.

The Development Review Team recommends the following conditions of approval:

- 1. Prior to the sign permit approval, a revised site plan shall be submitted with the sign permit application demonstrating, with dimensions, the freestanding sign located no closer than 13 feet and 2 inches from the east property line to meet National Electrical Safety Code clearance requirements for spacing from overhead electric lines, and
- 2. The freestanding sign shall only be illuminated during business hours.

Policy Considerations & DEI Impact:

There are no policy considerations and DEI impact at this time.

Prior Legislative Actions & Community Engagement:

July 1, 2023: Notice of public hearing published in the newspaper and sent to neighboring property owners.

Fiscal & Resource Impact:

All development costs will be the responsibility of the developer and will be outlined in a development agreement and/or City-Owner contract.

Prepared By:

Allison Sosa

Attachments:

CD Memo - CD2023-005MOD McDonald's Corporation

Notification Map - CD2023-005MOD McDonald's Corporation

Location Map - CD2023-005MOD McDonald's Corporation

Applicant Exhibits - CD2023-005MOD McDonald's Corporation

Review Comments - CD2023-005MOD McDonald's Corporation

Public Comment - CD2023-005MOD McDonald's Corporation



City of Rochester, Minnesota 4001 W River Parkway NW, Suite 100

Rochester, MN 55901-7090

Phone: 507-328-2950 Fax: 507-328-2401

Email: CommunityDevelopment@rochestermn.gov

ROCHESTER PLANNING COMMISSION

July 12, 2023

Prepared by: Rochester Community Development

Request: Major Design Modification Request #CD2023-005MOD to allow

an additional 5' height on a freestanding sign in accordance with Section 60.500.070B of the Unified Development Code (UDC) near the intersection of Viola Road NE & East Circle Drive NE.

Location: The site is located north of Wheelock Drive NE and south of

Viola Road NE at 2180 Wheelock Drive NE. (PID # 086837)

Property Owner: Kortney Pedigo - McDonald's Corporation

Applicant: Jack Burns - Benike Construction

PLANNING COMMISSION SUMMARY

Application Type: Major Design Modification

Decision Body: Planning Commission

What is Considered: Under a Major Modification procedure, an applicant may seek relief from Unified Development Code (UDC) provisions permitting adjustment or deviation from dimensional, numeric, and other UDC standards which are greater than the extent of variation, than what can be approved via a Minor Modification. Major Modifications are intended to provide greater flexibility to adjust UDC standards without requiring the level of practical difficulties required for a Variance.

Other site development considerations associated with the subject project such as; architecture, site layout, building orientation, site landscaping, open space, site parking, screening and the aesthetic character that are not germane to the specific request for relief are not items considered or applied as approval criteria.

Table 500.07-2 lists specific issues in which an applicant can request relief via a Major Modification and the maximum extent of relief. The Planning Commission shall approve Major Modification requests that comply with the approval criteria provided in Section 60.500.070B (5), which is summarized below. Staff findings to the Major Modification Criteria of Section 60.500.070B (5) is provided in the Analysis section of this report.

Major Modification may be approved if the modification: addresses an unusual site constraint or unusual requirement of the proposed use or building; has no material adverse impact on abutting lots; does not violate previous conditions of approval; meets one of three specific application criteria; does not impact use; does not violate fire code, building code, or engineering standards; does not affect infrastructure requirements; does not further change a standard previously modified under an UDC incentive; or does not change standards of the Heritage Preservation Overlay.

Development Review Team Recommendation: Approval with conditions:

- 1. Prior to sign permit approval, a revised site plan shall be submitted with the sign permit application demonstrating, with dimensions, the freestanding sign is located no closer than 13'-2" from the east property line to meet National Electrical Safety Code clearance requirements for spacing from overhead electric lines; and,
- 2. The freestanding monument sign shall only be illuminated during business hours.

PROJECT BACKGROUND

Background

On November 2022, the property owner received approval of a Conditional Use Permit # CD2022-009CUP from the Planning Commission, permitting a 4,439 square foot fast food restaurant with an accessory drive in facility in the B-1 (Restricted Commerical) zone district. The approved CUP site plan demonstrates the fast food restaurant will take access from Wheelock Drive and contains 43 parking spaces on site. A drive through restaurant facility is only permitted in the B-1 zoning district, through a Conditional Use Permit, approved by the Commission.

Prior to receiving CUP approval, the Zoning Board of Appeals approved a variance application permitting a 110-foot setback from Wheelock Drive, whereas the LDM maximum front setback was 15-feet within a B-1 zoning district. Subsequently, upon implementation of the UDC on January 1, 2023, the zoning of the property changed from B-1 (Restricted Commercial) to MXS (Mixed Use Street).

The Planning Commission will make the final decision on this subject Major Modification application.

COMMUNITY DEVELOPMENT REVIEW

Adjacent Land:

East:

Zoned A-4 (Olmsted County Agriculture). Low Density Residential Land Use Designation. Subject area is currently undeveloped with no current agriculture apparent

North:

Zoned MXS and R-1 (Mixed Single Family Residential) with church and a business center uses.

West:

Zoned MXS (Mixed Use Street) and developed with a Kwik Trip convenience store and fueling station

South:

Developed with City of Rochester Fire Station and a Drive through Caribou Coffee store.

Roadway & Access: The property will have a single point of access off

Wheelock Drive NE located in the southwest portion of the

project.

Public Infrastructure: Presently, public facilities (Public Roadways, Sanitary

Sewer, Water, and Storm Water Management Facilities)

exist to service the site.

REQUEST ANALYSIS AND MODIFICATION TABLE

Table

Table 500.07-2 Standards Subject to	Major Modification
Code Standard	Potential Maximum Modification
Development Standards	
Sign height	5 ft.

<u>Analysis</u>

The site plan does not dimension the distance from the property line to the freestanding sign pole location. However, based on the scale of the drawing, staff measures the sign to be approximately 14' from the property line. The McDonalds site is located a significant distance back off East Circle Drive. Overhead power lines are also immediately adjacent to the site along the northeast property line. The location of the overhead electric power lines will require the proposed sign to be located 12 feet further west from the property line than would be otherwise permitted by UDC. Under the power line area, located outside of the applicant's property in the public right-of-way (ROW), there are existing large shrubs/small trees which appear to be about 15' in height.

In response to this application, the Community Development Team received just one comment from reviewing agencies. People's Energy Cooperative, the owner of the overhead electric line facility, notes the sign pole must be placed no closer than 13'- 2" from the property line to ensure that it will not encroach into the 10' power line overhang easement. As noted above, it appears the sign is located approximately 14' from the property line, thus meeting this requirement. A condition of approval has been added requiring that the sign permit application site plan to demonstrate that the pole location is no closer than 13'-2" from the property line and for the dimension between pole and property line be represented.

The Community Development Team supports the applicant's request to permit the freestanding monument sign to be an additional 5-feet in height, primarily due to these extenuating site constraints and not finding any adverse impact to surrounding properties. The UDC standard for free standing signs in the MXS zone district allows a maximum height of 15'. Approval of this request will allow a 20' monument sign.

The overall height from grade of the sign base is identified as 23 feet. However, per code, allowed height of a sign height is measured from the roadway (or roadway curb). The

applicant notes the sign base location is at an elevation (1,222'-4"), which is 3' lower than the grade of East Circle Drive (1,225' - 7"). Thus, the proposed sign is considered only 20 feet tall as measured by the East Circle Drive roadway elevation.

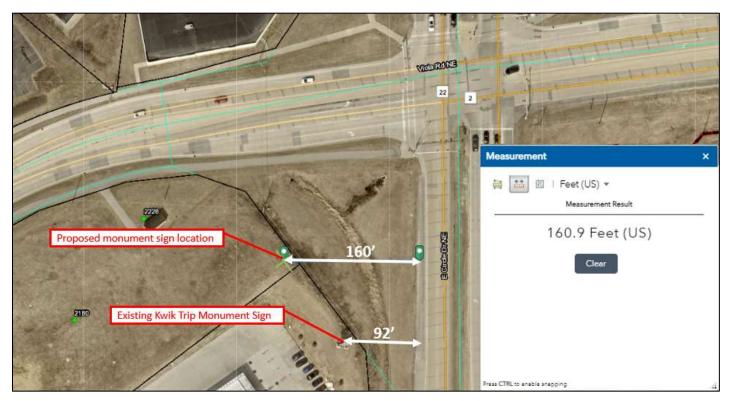
Major Design Modification Criteria Findings

Section 60.500.070B (5)

 Addresses an unusual site constraint or unusual requirement of the proposed use or building that is not common to other lots, uses, or buildings in the surrounding area or is generally consistent with the Comprehensive Plan;

The subject request for additional height addresses an unusual site constraint that is not common to other lots, uses, or buildings in the surrounding area. Due to the very large right-of-way corner, at the intersection of Voila Road NE and East Circle Drive NE and the adjoining overhead power lines, the subject sign, is located a considerable distance from East Circle Drive. The location of the sign pole to the emergency lane of East Circle Drive is approximately 160 feet (see below).

Immediately south of the site is a new Kwik Trip convenience store. This site is also encumbered by the same power lines along the property line. However, since the property line for Kwik Trip generally runs parallel to the roadway, their sign is located only 92 feet behind the emergency lane of the roadway. Due to the large ROW chamfer at the intersection, the subject sign is located 68 feet further back from the driving lanes than the adjoining Kwik Trip sign.



b. Will have no material adverse impact on any abutting lots, or any material adverse impact will be mitigated by conditions attached to the approval of the modification;

The subject modification will not have adverse impact on any abutting lot. Please see photo simulation of the proposed sign on the following below. Properties immediately to the north, west and south include commercial development. The property to the east is currently vacant and has a Low Density Residential Land Use Classification. The nearest residential property is located approximately 550 feet west of the sign, located at the intersection of Wheelock Drive NE and Viola Road NE. Multifamily residential units are located approximately 700 feet to the south. The additional 5 feet height allowance will have very limited impact, if any, on these residential properties or .



Looking South near intersection



Looking West near intersection

- c. Does not violate any conditions of approval previously applied to development of the property by the Planning Commission or the City Council; and
 - Approval of the additional height will not violate any previous condition of approval of the approved CUP.
- d. Meets at least one of the following criteria:

 The modification will provide options for a more connected neighborhood layout or, for an adjustment for a residential subdivision, the adjustment will result in a neighborhood layout and level of multi-modal connectivity equal or better than would have been required without the adjustment; or

 The modification will result in equal or better screening and buffering of adjacent properties and ground and roof mounted equipment than would have been required without the adjustment; or

3) The modification will not result in a material increase in on-street parking or traffic congestion on any local street in any Residential zone district within 200 feet of the applicant's site:

Viola Road and East Circle Drive are not local streets, nor do they permit onstreet parking along the frontage. There is no residential zone district within 200 feet to the south or west of the site. Future local residential street access for the R-1 zoned vacant property east of the site, across E. Circle Drive, will from the Centurion Court NE, which is further to the east.

There is an R-1 zoning district within 200 feet to the northwest of the site, on the north side of Viola Road NE. This area is served by a local residential street, Wheelock Drive NE. A 5-foot increase in sign height is not expected to have any bearing on the amount of traffic or parking occurring on Wheelock Drive north of Viola. Though no residential district is located south or west within 200 feet, there is no anticipated increase in traffic or parking on Wheelock Drive NE south of Viola Road NE caused by an additional 5 feet being added to the sign.

e. Does not result in:

1) A change in Permitted or Conditional Uses, or the allowed mix of uses, or the Use-Specific Standards in Section 60.300.020 applicable to any use in the zoning district where the property is located.

The modification does not result a change in the Conditional Use Permit approval for a drive-in facility.

2) A deviation from building or fire codes;

Approval will not result in deviation from building or fire code.

3) A deviation from adopted engineering standards;

Approval will not result in deviation from adopted engineering standards.

4) Requirements for public roadways, utilities, or other public infrastructure or facilities;

Approval does not change the requirements for roadways, utilities or other infrastructure.

5) A further change to a development standard that has already been modified through an incentive as described in Section 60.400.120 or through any other procedure described in this UDC; or

Approval does not cause further change from a development standard that has been modification via incentive.

6) A change to any standard or criteria in Section 60.200.040C HPO – Heritage Preservation Overlay, Section 60.200.040E FPO – Floodplain Overlay, or Section 60.200.040F SDO – Shoreland District Overlay, or any requirement of state or federal law.

Approval does not cause a change in a preservation overlay, floodplain overlay, shoreland district overlay or other requirement of state or federal law.

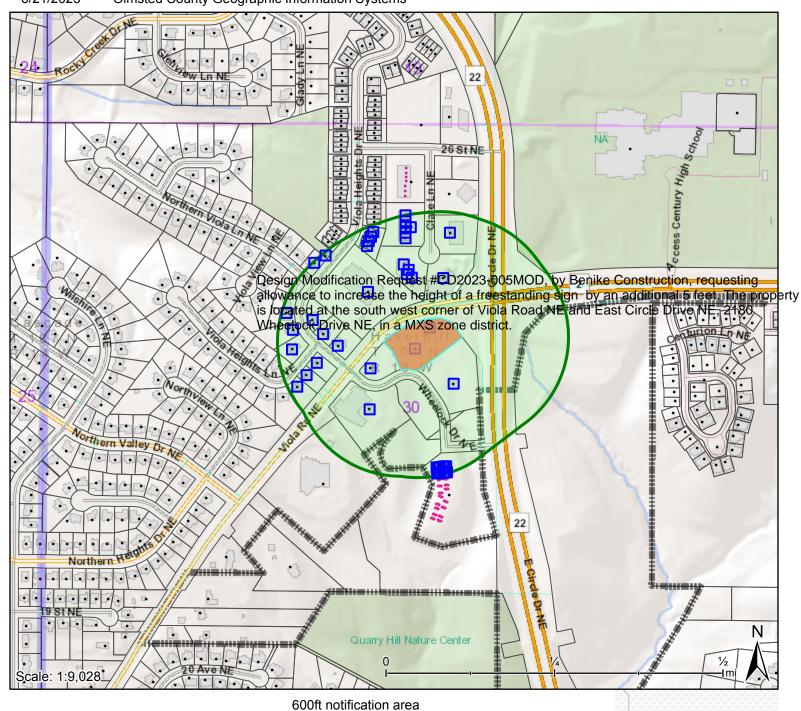
ATTACHMENTS

- 1. Notification map
- 2. Site vicinity map
- 3. Applicant's Exhibits
- 4. Referral Agency Comments

CD2023-005MOD - Ward 5

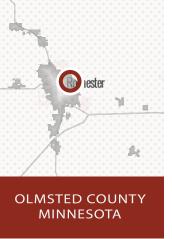
6/21/2023

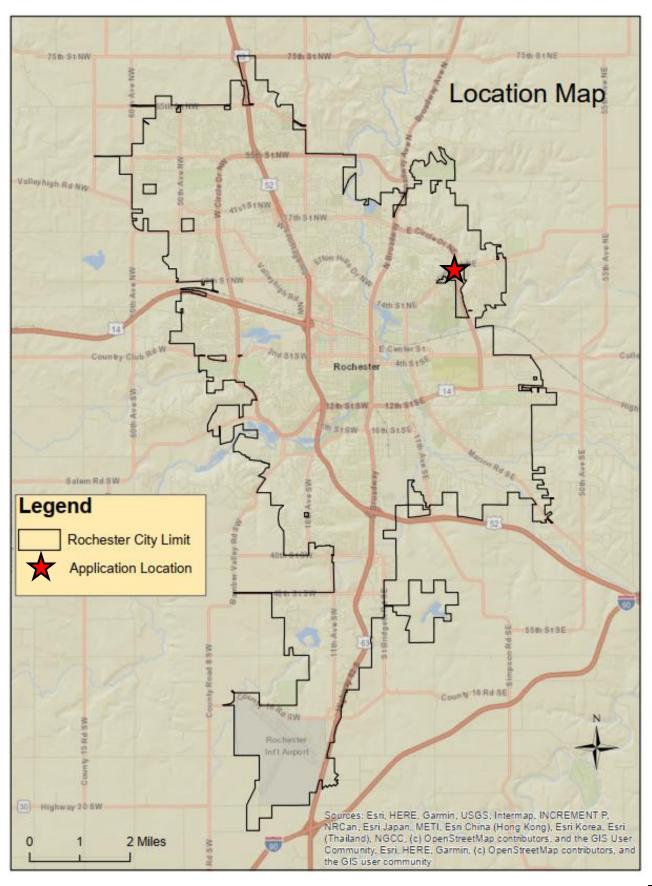
Olmsted County Geographic Information Systems





Design Modification Request # CD2023-005MOD, by Benike Construction, requesting allowance to increase the height of a freestanding sign by an additional 5 feet. The property is located at the south west corner of Viola Road NE and East Circle Drive NE, 2180 Wheelock Drive NE, in a MXS zone district.





2. Lighting of Signs

- Internal lighting, back lighting, and spot lighting are permitted to illuminate signs as stated in Table 400.11-1 General Sign Standards.
- b. Each light source for internal lighting, back lighting, or spot lighting of a sign shall be shielded so that the source is not visible from any Agricultural and Residential district, any Residential Use in a Mixed Use district, and from any public right-of-way.
- Lighted signs adjacent to Residential districts and located within a zone that restricts hours of operation may only be lit during business hours.

3. Table of Sign Standards

Table 400.11-1 General Sign Standards, states the general sign standards for all signs in all districts, unless stated otherwise in this Section 60.400.110.

I = Internal B = Backl	ight S = Spotlight						
Type of Sign	Agricultural and Residential Districts		Mixed Use Districts			Non-Residential Districts	
	Residential Use	Non- Residential Use	MX-N	MX-S MX-C, MX-I	MX-G, MX-D, MX-T	BP, LI, SI	
Wall Signs							
Maximum Number per Street Frontage	1		General: 1 Buildings over 5 stories: 1 additional [1]				
Maximum Area	12 sq. ft.	24 sq. ft.	50 sq. ft.	50 sq. ft.	250 sq. ft.	400 sq. ft.	
Maximum Height	8 feet	Same as primary structure maximum height [2]					
Permitted Lighting [3]	Not Permitted	В	B, S [9]	B, S	I, B, S	I, B, S	
Freestanding Sign							
Maximum Number per Street Frontage	1	1 [4]	1 [5]	1 [5]	1	1	
Maximum Area	12 sq. ft.	24 sq. ft.	50 sq. ft.	50 sq. ft.	64 sq. ft.	64 sq. ft.	
Maximum Height	6 feet	6 feet	6 feet [8]	15 feet	20 feet	15 feet	
Permitted Lighting	Not Permitted	B, S	I, B [9]	I, B, S	I, B, S	I, B, S	

Rochester, Minnesota

Unified Development Code

Version: November 2022

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Table 400.11-	1 General Sign	Standards					
I = Internal B = Ba	cklight S = Spotlight						
Type of Sign	Agricultural and Residential Districts		Mixed Use Districts			Non-Residential Districts	
	Residential Use	Non- Residential Use	MX-N	MX-S, MX-C, MX-I	MX-G, MX-D, MX-T	BP, LI, SI	

[9] In the MX-N district lighted signs shall not face any Agriculture or Residential district, or any Residential Use containing less than five units in a mixed use district.

K. Sign Measurements

Area of a Sign

a. Sign area is calculated as the area within a continuous perimeter with up to eight straight sides that encloses the limits of text and graphics of a sign, together with any frame or other material or color forming an integral part of the display or used to differentiate the sign's message from the background against which it is placed.

Rochester, Minnesota

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Applicant's Exhibits

Chapter 60.400: Development Standards and Incentives

Section 60.400.120 Incentives

Section 60.400.120A: Purpose

The area excludes the structure upon which the sign is placed (unless the structure is an integral part of the display or used to differentiate it), but includes any open space contained within the outer limits of the display face of a sign, or between any component, panel, strip, or figure of any kind composing the display face, whether this open space is enclosed by a frame or border or not.

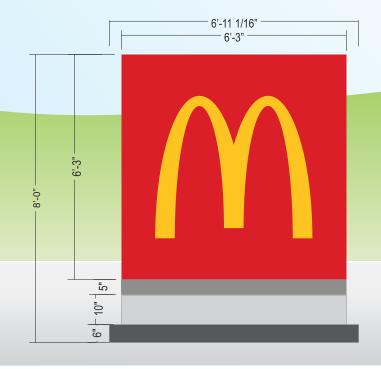
b. Support structures will not be counted against total sign if the Community Development Director determines that such elements are appropriately scaled to the size of the copy.

2. Measuring the Height of a Sign

- a. Sign height is measured as the vertical distance from the average elevation of the finish grade within a six-foot radius at the base of the sign to the top of the sign, including all backgrounds and support structures, exclusive of any filling, berming, mounding, or landscaping, solely done for the purpose of locating the sign.
- b. If natural grade at the base of a sign is lower than the grade of an adjacent road, the height of the sign may be measured from the top of curb elevation.
- c. For purposes of measuring the size of a billboard sign, only one side of a sign with two back-to-back parallel sign surfaces shall be the area of one of those surfaces.

Applicant's Exhibits

Current Proposed Monument Sign





ELEVATION SCALE: 3/8" = 1'-0"

persona SIGNS I LIGHTING I IMAGE

Persona Signs, LLC 700 21st Street Southwest PO Box 210 Watertown, SD 57201-0210 1.800.843.9888 • www.personasigns.cc

	Customer:	Project No.: 388655	Request No.: 42966	
	MCDOANLDS	300000	42900	ı
	Location:	Prepared By:		
	ROCHESTER, MN	AL/JR		
	File Name:	Date:	Revision:	
com	388655 - R6 - 2180 WHEELOCK DR NE - ROCHESTER, MN	02/28/23	6	L

This sign is intended to be installed in accordance with the requirement of Article 600 of the National Electric Code and/or other applicable local codes. This includes proper grounding and bonding of the sign.

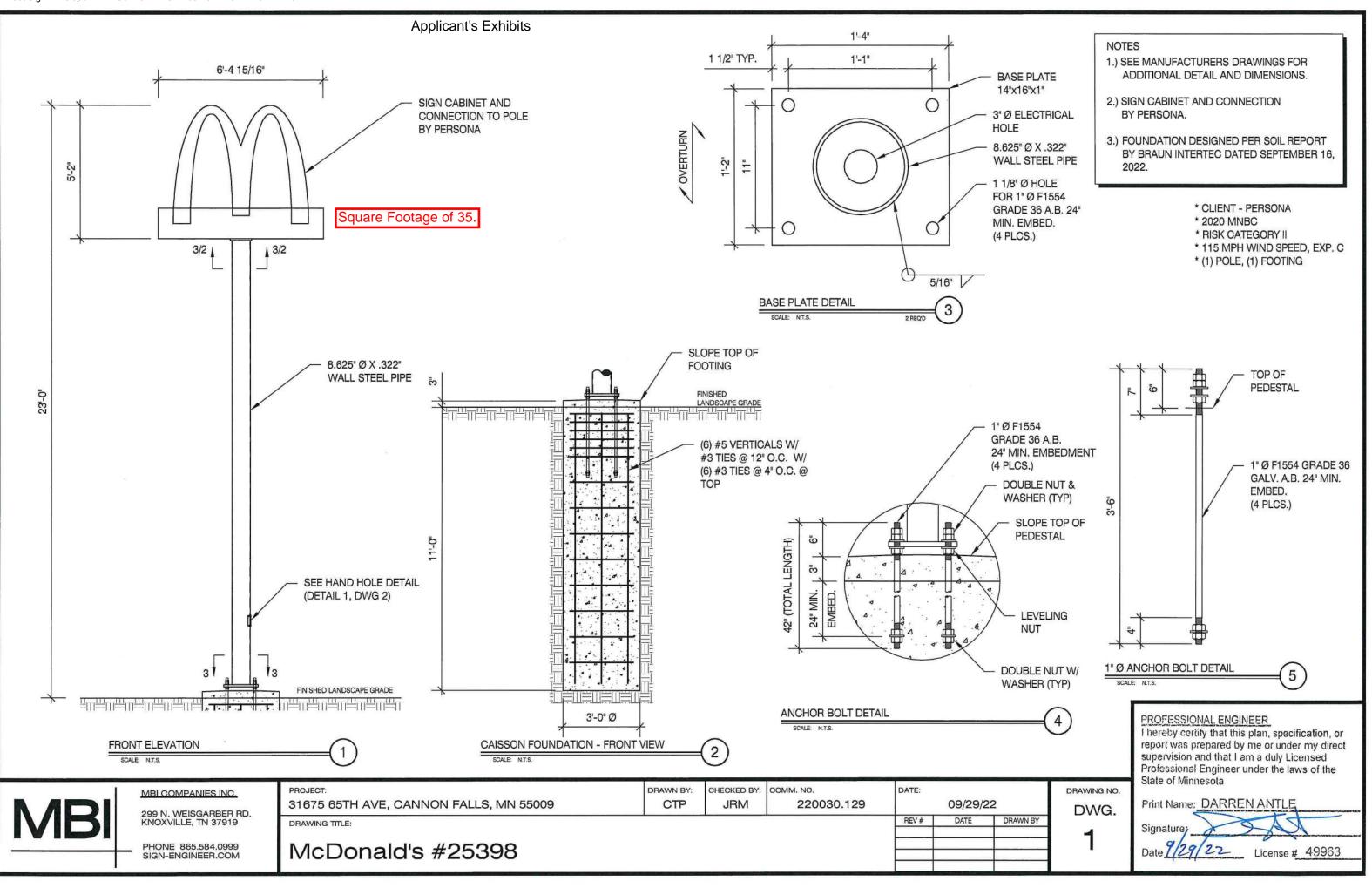
This is an original document created by Persona Signs, LLC provided specifically to the client for the client's personal use. This document should not be shared, reproduced, declased or otherwise used without written permission from Persona Signs, LLC.

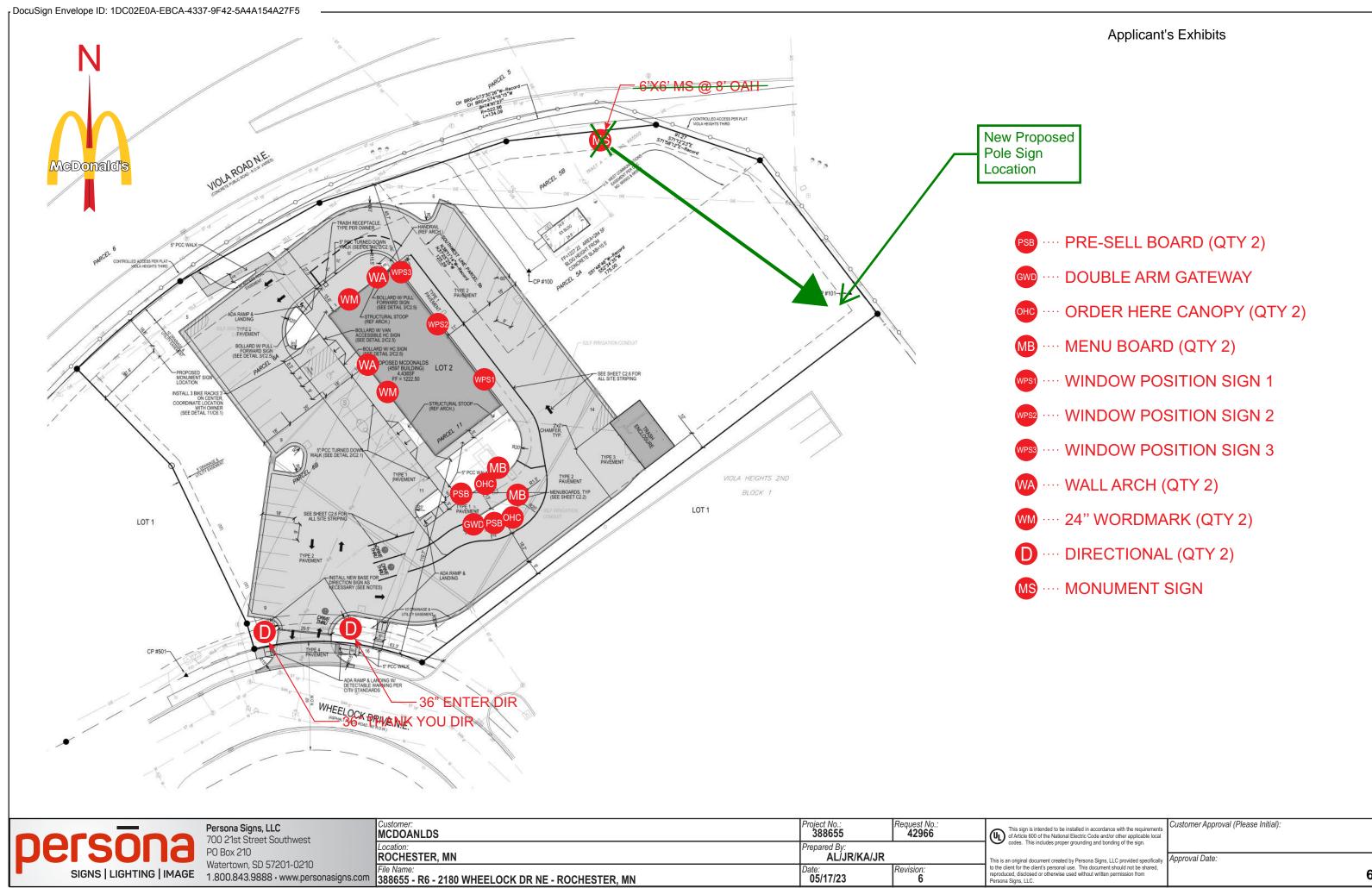
Customer Approval (Please Initial):

Approval Date:

58







Applicant's Exhibit



Looking Southwest

Applicant's Exhibit



Looking South

Applicant's Exhibits

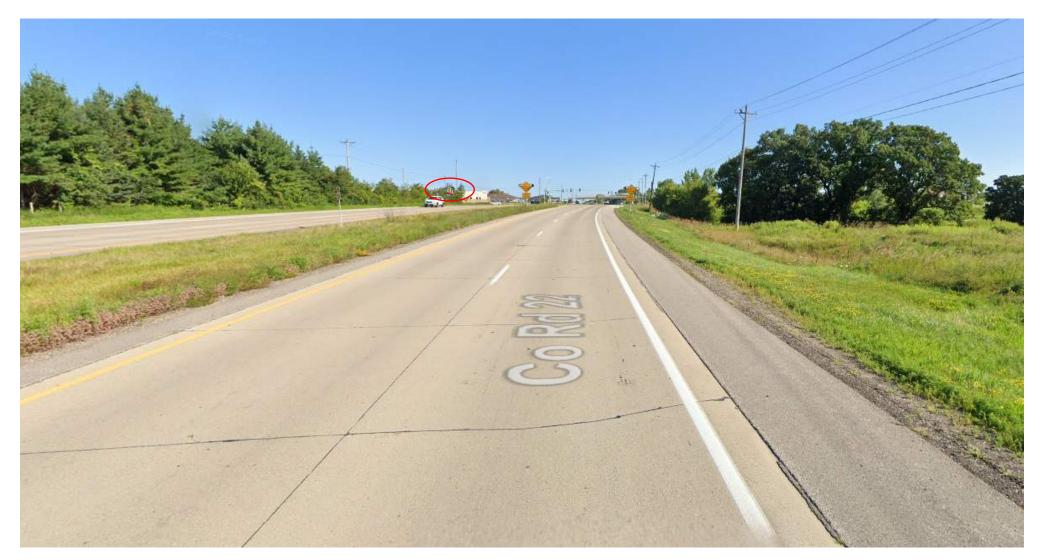


Applicant's Exhibits

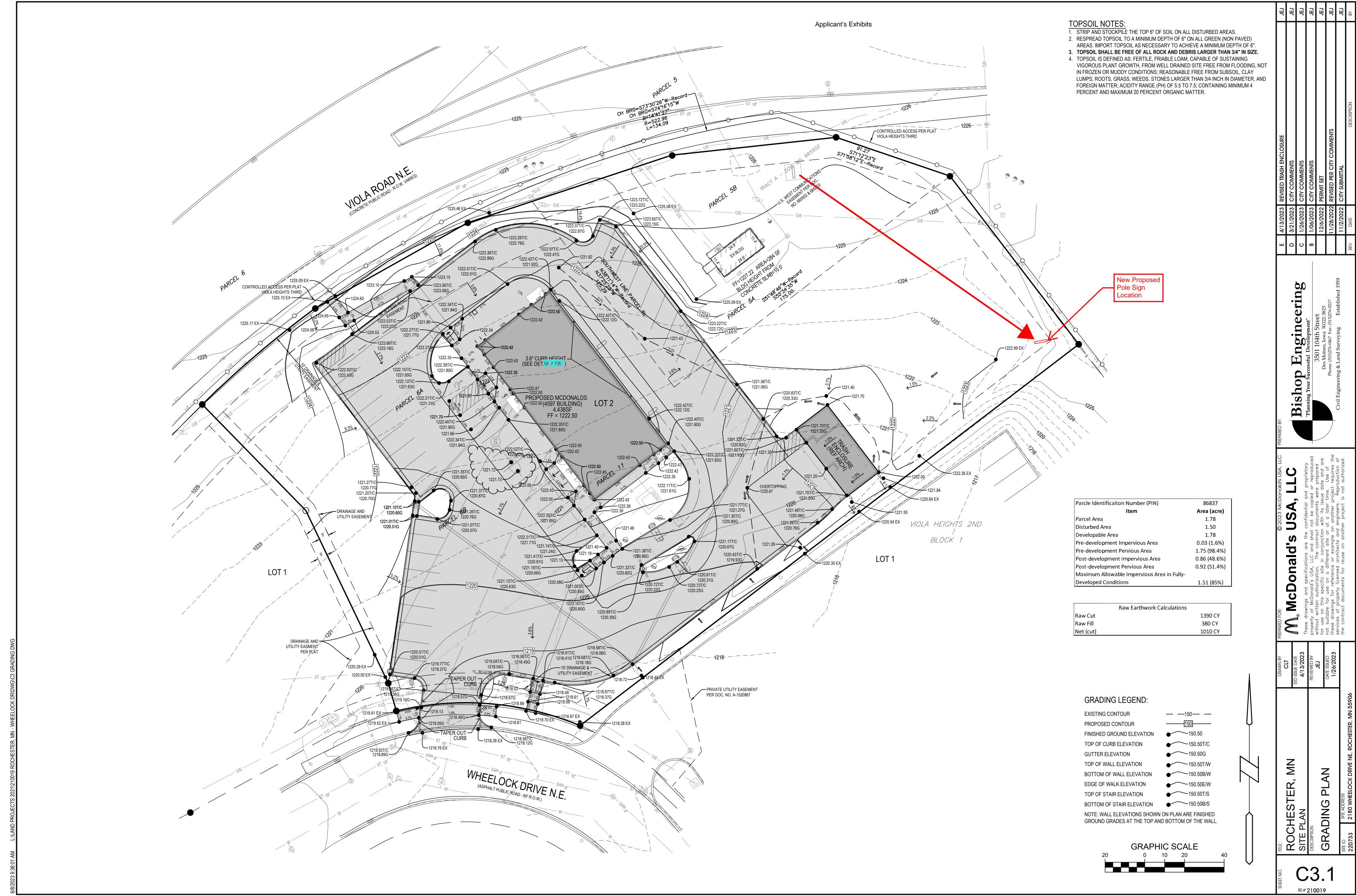
Looking North



Looking North



DocuSign Envelope ID: 1DC02E0A-EBCA-4337-9F42-5A4A154A27F5



Agency Review Comments

Application No: CD2023-005MOD

6/26/2023 Building Plan Review

7/3/2023 County Public Works

6/29/2023 Public Works Review

There are no comments from this agency at this time.

6/26/2023 RPU Electric Review

Items to be addressed prior to application approval:

- Sign may not in anyway encroach or overhang the utility easement.

Additional Comments:

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6/22/2023 RPU Water Review

There are no comments from this agency at this time.

7/5/2023 8:59:02 AM Page 1 of 1

McGeough, Desmond

Sent: Wednesday, June 28, 2023 10:37 AM

To: McGeough, Desmond

Subject: RE: McDonalds(CDP2022-009CUP) Design Modification Application for increased

freestanding sign height

Follow Up Flag: Follow up Flag Status: Flagged

[EXTERNAL SENDER]: Do not open links/attachments if uncertain about the sender and never give out your user id and password.

Desmond,

If the sign base is installed 13'-2" from the property line, which will keep the sign from encroaching over/into the platted 10' utility easement, People's Energy Cooperative has no concerns with the placement of the sign.

This will meet NESC clearance code.

This also matches the placement of the adjacent Kwik Trip sign.

Thanks,

Brian Engen Lead Field Engineer

1775 Lake Shady Avenue S. | Oronoco, MN 55960 Office (507) 367-7000 | Direct (507) 367-7057 Cell (507) 273-3272

Email bengen@peoplesenergy.coop

Powering Communities... Powering Lives Website | Facebook | Twitter



From: McGeough, Desmond < DMcGeough@rochestermn.gov>

Sent: Friday, June 23, 2023 4:11 PM

To: Brian Engen
 bengen@peoplesenergy.coop>; Cooper, Maribeth <MCooper@rochestermn.gov>

Subject: RE: McDonalds(CDP2022-009CUP) Design Modification Application for increased freestanding sign height

Thank you Brian.

Desmond

Desmond McGeough

Principal Planner Community Development City of Rochester, Minnesota

Cooper, Maribeth

From: Schnell, Tracy (DOT) < tracy.schnell@state.mn.us>

Sent: Monday, July 3, 2023 7:49 AM

To: Community Development Department

Cc: Schnell, Tracy (DOT); Wayne, Kurt (He/Him/His) (DOT)

Development Application CD2023-005MOD **Subject:**

[EXTERNAL SENDER]: Do not open links/attachments if uncertain about the sender and never give out your user id and password.

This proposal appears to have no significant impact on MnDOT roadways and is acceptable to MnDOT.

- Application Number: CD2023-005MOD
- Description: Design Modification Request #CD2023-005MOD, by Benike Construction, requesting allowance to increase the height of a freestanding sign by an additional 5 feet. The property is located at the south west corner of Viola Road NE and East Circle Drive NE, 2180 Wheelock Drive NE, in a MXS zone district.

Thanks,

Tracy Schnell

Senior Planner | District 6

Minnesota Department of Transportation

2900 48th Street NW Rochester, MN 55901

C: 507-259-3852 mndot.gov/











From: limpert@charter.net

Sent: Friday, July 7, 2023 10:23 AM

To: Community Development Department

Subject: CD2023-005MOD McDonald's sign zoning request change

[EXTERNAL SENDER]: Do not open links/attachments if uncertain about the sender and never give out your user id and password.

To Rochester Planning and Zoning Commission,

We received the city postcard about the proposed change. We are neighbors. We oppose the sign height change. The new McDonald's building when completed will be clearly visible from East Circle Drive and Viola Road with no need for a height increase. Increasing the sign height will only add to the light pollution of our neighborhood from that area. At most the McDonald's sign should be no higher than the current Kwik Trip sign. Please consider our concern with the proposal.

Thank you,

John and Linda Limpert

2214 Viola Heights Drive NE